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## STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

**Day:** Thursday  
**Date:** 22 September 2022  
**Time:** 9.30am  
**Place:** Committee Room 1, Tameside One, Market Place, Ashton-under-Lyne

Item No.	AGENDA	Page No
1.	<b>APOLOGIES FOR ABSENCE</b> To receive any apologies for the meeting from Members of the Panel.	
2.	<b>DECLARATIONS OF INTEREST</b> To receive any declarations of interest from Members of the Panel.	
3.	<b>MINUTES</b> The Minutes of the meeting of the Strategic Planning and Capital Monitoring Panel held on 18 July 2022 to be signed by the Chair as a correct record (Minutes attached).	1 - 6
4.	<b>P3 CAPITAL MONITORING REPORT</b> To consider the attached report of the First Deputy, Finance, Resources and Transformation / Director of Finance.	7 - 30
5.	<b>PLACE CAPITAL PROGRAMME - UPDATE REPORT</b> To consider the attached report of the First Deputy, Finance, Resources and Transformation / Assistant Director, Investment, Development and Housing.	31 - 38
6.	<b>OPERATIONS AND NEIGHBOURHOODS CAPITAL MONITORING REPORT</b> To consider the attached report of the First Deputy, Finance, Resources and Transformation / Assistant Director, Operations and Neighbourhoods.	39 - 58
7.	<b>EDUCATION CAPITAL PROGRAMME - UPDATE REPORT</b> To consider the attached report of the Executive Member, Education, Achievement and Equalities / First Deputy, Finance, Resources and Transformation / Director of Education / Interim Director of Place.	59 - 72
8.	<b>ADULTS CAPITAL PLAN</b> To consider the attached report of the Executive Member, Adult Social Care, Homelessness and Inclusivity / Director of Adult Services.	73 - 82
9.	<b>URGENT ITEMS</b>	

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From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Democratic Services, to whom any apologies for absence should be notified.

To consider any additional items the Chair is of the opinion shall be dealt with as a matter of urgency.

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From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Democratic Services, to whom any apologies for absence should be notified.

# Agenda Item 3

## STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

18 July 2022

Commenced: 2.00pm

Terminated: pm

**Present:** Councillors Cooney (Chair), Boyle, Bray, Fairfoull, Feeley, McNally, North, Ryan and Dickinson

**In Attendance:**

Sandra Stewart	Chief Executive
Tim Bowman	Director of Education (Tameside and Stockport)
Caroline Barlow	Assistant Director of Finance
Emma Varnam	Assistant Director of Operations & Neighbourhoods
Paul Smith	Assistant Director of Strategic Property
Trevor Tench	Head of Commissioning, Adult Social Care

**Apologies for Absence:**

### 1. DECLARATIONS OF INTEREST

There were no declarations of interest.

### 2. MINUTES

That the minutes of the Strategic Planning and Capital Monitoring Panel meeting held on the 14 March 2022 were approved as a correct record.

### 3. 2021/22 CAPITAL OUTTURN REPORT

The First Deputy, Finance, Resources and Transformation / GP Clinical Lead / Director of Finance submitted a report summarising the outturn at 31 March 2022. The detail of the monitoring report was focused on the budget and forecast expenditure for fully approved projects in the 2021/22 financial year.

Members were advised that the approved budget for 2021/22 was £32.198m (after re-profiling approved at Period 10 Monitoring) and outturn for the financial year was £24.651m. There were additional schemes that had been identified as a priority for the Council, and, where available, capital resource had been earmarked against these schemes, which would be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases had been approved by Executive Cabinet.

Service areas had spent £24.651m on capital investment in 2021/22, which was £7.547m less than the current capital budget for the year. This variation was spread across a number of areas, and was made up of a number of over/underspends on various schemes (£1.560m) and the re-profiling of expenditure in other areas (£5.987m), due to delays on a number of schemes.

Detailed capital update reports for each Directorate area were included on the agenda of the Strategic Planning and Capital Monitoring Panel (SPCMP). The report provided a summary of the financial position against the overall programme but further details on scheme delivery could be found in the Directorate reports to SPCMP.

### RESOLVED

That EXECUTIVE CABINET be RECOMMENDED to NOTE:

- (i) The outturn position for 2021/22 as set out in Appendix 1 to the report,
- (ii) The funding position of the approved Capital Programme as set out on page 9 of Appendix 1 to the report;
- (iii) The changes to the Capital Programme as set out on page 10 in Appendix 1 to the report; and
- (iv) The updated Prudential Indicator position set out on pages 11-12 of Appendix 1 to the report, which was approved by Council in February 2021.

That EXECUTIVE CABINET be RECOMMENDED to APPROVE:

- (v) The re-profiling of budgets into 2022/23 as set out on page 4 of Appendix 1 to the report.

#### 4. ADULTS CAPITAL PLAN UPDATE

Consideration was given to a report of the Executive Member, Adult Social Care / Director of Place providing an update of the developments in relation to the Adults Capital Programme for:

- schemes previously approved and still underway,
- the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget; and
- the DFG allocation for Tameside for 2022/23.

Progress updates were provided on the following:

- The Moving with Dignity Programme;
- Disability Assessment Centre; and
- Replacement of Ageing and Obsolete Equipment.

In respect of Disabled Facilities Grant and other related adaptations funding, it was explained that the Department of Health and Social Care had determined the DFG allocations for all local authorities for 2022/23. Tameside's allocation was £2,849,319 for 2022/23. This report sought approval to seek a resolution from cabinet to spend this allocation against the Adults Capital Programme. Transformation plans were currently being developed across all Adult Services, which were in line with significant new burdens outlined in the Adult Social Care Reform White Paper. There would be a further Capital Report in Autumn 2022 which would contain recommendations for the Capital Reserves for Adult Care.

It was further reported that the delivery of adaptations was continuing and the rate of delivery had increased as restrictions had eased.

In terms of Changing Places Toilets, it was reported that, during the year, Government announced it was to make funding available to provide Changing Places Toilets (CPT) for disabled people. A total of £30m was available for local authorities to make expressions of interest (EOI) for grant assistance. The Council submitted its EOI in September 2021 for £100k with a £25k co-funding element from the Council. In March 2022, the Department for Levelling up, Housing and Communities announced the awards and Tameside's bid for funding had been successful and the Council had been awarded £100k for the project. The three schemes within the project were 4C at Christ Church in Ashton, Together Centre at Loxley House Dukinfield and Hyde Bangladeshi Welfare Centre in Hyde. The funding was available until the end of financial year 2023-24.

The report concluded that recruitment to posts within social care continued to be challenging and impacted on a number of the capital schemes. However, work was underway with HR colleagues to seek to improve the recruitment processes and attract more people to work in Adult Services and sustain them longer term.

All costs and benefits were being monitored and reviewed regularly taking into account people's changing needs and ensuring the right support is in place; whether that be assessment staff or adaptations to enable people to live well and as independently as possible in their own homes.

The publication of the Adult Social Care White Paper (People at the heart of Care) in December 2021 set out a 10 year vision for adult social care and provided information on funded proposals that the government would implement over the next 3 years. There were capital funding implications contained within it, which would need to be worked through both nationally and locally. Updates would be provided appropriately as further details were announced and impacts were clearly understood.

#### **RESOLVED**

**That EXECUTIVE CABINET be RECOMMENDED to NOTE:**

- (i) The progress updates against Adults' capital projects; and**
- (ii) Tameside's DFG allocation for 2022/23 of £2,849,319.**

**That EXECUTIVE CABINET be RECOMMENDED to APPROVE:**

- (iii) permission to spend the above DFG allocation as part of the Adults Capital Programme.**

### **5. EDUCATION CAPITAL PLAN UPDATE**

A report was submitted by the Executive Member, Education and Achievement / First Deputy, Finance, Resources and Transformation / Director of Education / Interim Director of Place providing Members with an overview and updated position on the Council's Education Capital Programme.

### **6. PLACE CAPITAL PROGRAMME – PROPERTY, DEVELOPMENT AND PLANNING**

A report was submitted by the First Deputy, Finance, Resources and Transformation / Interim Director of Place / Assistant Director, Operations and Neighbourhoods / Assistant Director, Investment Development and Housing, providing an update on the delivery of the Place Capital Programme managed by the Departments of Strategic Property, Investment, Development and Housing, Planning and Place Making and Operations & Neighbourhoods.

An update on progress of current schemes relating to Town Centres; Strategic Sites; Property; Highways, Walking and Cycling Infrastructure; Flooding; Slope Stability programme; Cremators; Children's Playgrounds; and Street Lighting was given.

In terms of Corporate Landlord – Capital Expenditure, it was noted that a £1,000,000 budget was approved by Executive Cabinet on 29 September 2021 for statutory compliance. Appendix 3 to the report provided details of all expenditure to date of £339,935 that was financed via this budget leaving a remaining balance of £660,065.

In respect of the Mayor's Challenge Fund, it was reported that the Council had secured approval in principle for £10,300,000 of Mayors Challenge Fund (MCF) to support the delivery of walking and cycling schemes across the borough. The Council had secured approval to draw down £1,930,000 of the MCF funding to support scheme development. These funds had previously been reported and added to the Council's capital programme.

In July 2021, and following the over-allocation of the MCF programme across Greater Manchester, TfGM asked all Councils to review projected scheme costs and develop a phasing strategy. The report provided details of the proposed MCF phasing strategy based on current designs and estimated costs. All proposed schemes listed had previously been subject to public consultation in January / March 2020.

With regard to the Active Travel Fund, Members were advised that, on the 29 January 2021 the Council secured £985,000 from TfGM following a successful Active Travel Fund infrastructure bid (ATF). Details were provided of the schemes, which had been prioritised to be delivered from the

approved ATF budget.

In terms of Section 106 Agreements and Developer Contributions, Members were advised that the current position for s106 agreements was £2,371,000 in credit. Allocations approved were £273,000 leaving a balance available of £2,098,000 as at 1 April 2022 as detailed in **Appendix 2 to the report**. The position for Developer Contributions as at 1 April 2022 was £28,000 in credit also detailed in **Appendix 2 to the report**.

Members were further advised that, as a condition of planning consent for the Land formerly known as Robertsons Jam Factory, Droylsden, a developer contribution of £412,800 was made available, under a Section 106 Agreement of the Town and Country Planning Act 1990, for a number of highway and traffic control related schemes in the vicinity of the development, details of which were provided in the report. The payment of the S106 monies had been received by the Council. Approval was sought from members to allow the drawdown of funds in order to progress the detailed designs and estimates. Members would be provided with future updates concerning progress and costs.

#### **RESOLVED**

**That EXECUTIVE CABINET be RECOMMENDED to NOTE:**

- (i) The progress with regard to the schemes within the Place Capital Programme as set out in the report; and**
- (ii) That £339,935 of Corporate Landlord Capital Expenditure financed from the approved Statutory Compliance budget has been spent, as detailed in Appendix 3 to the report.**

**That EXECUTIVE CABINET be RECOMMENDED to APPROVE:**

- (iii) The Mayors Challenge Fund (MCF) and Active Travel Fund (ATF) phasing strategy and consultation plans for the walking and cycling schemes listed in Tables 4 and 5 of the report, to allow the required Business Cases to be completed and submitted to TfGM for approval to secure the necessary external grant funding. It be note that a more detailed report will be presented at a future meeting evidencing the outcome from the consultation, estimated scheme costs and proposed funding packages; and**
- (iv) The drawdown of funds (£412,800) in respect of the S106 agreement for the former Robertsons site in Droylsden and add to the Council's Capital Programme to allow the detailed design and estimates for various associated highway works and the procurement of identified TfGM signal improvements (section 3.4 of the report refers).**

#### **7. EXCLUSION OF PRESS AND PUBLIC**

##### **RESOLVED:**

**That under Section 100A of the Local Government Act 1972 (as amended) the public be excluded for the following item of business on the grounds that it involved the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Act and the public interest in maintaining the exemption outweighed the public interest in disclosing the information, because financial or business affairs includes contemplated, as well as past or current activities and disclosure of the land values was not in the interest of the public purse until sold.**

#### **8. ITEM 7 APPENDIX 4**

Consideration was given to Appendix 4 of the Place Capital Programme Update and the Assistant Director of Strategic Property responded to questions from the Panel.

#### **9. URGENT ITEMS**

There were no urgent items.

**10. DATE OF NEXT MEETING**

It was noted that the next meeting of the Strategic Planning and Capital Monitoring Panel was scheduled to take place on 19 September 2022.

**CHAIR**

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# Agenda Item 4

<b>Report To:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	22 September 2022
<b>Executive Member / Reporting Officer:</b>	Councillor Jacqueline North – First Deputy (Finance, Resources and Transformation) Kathy Roe – Director of Finance
<b>Subject:</b>	<b>2022/23 P3 CAPITAL MONITORING REPORT</b>
<b>Report Summary:</b>	This is the first capital monitoring report for 2022/23, summarising the forecast outturn at 31 March 2023. The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2022/23 financial year.
<b>Recommendations:</b>	<p>That the Strategic Planning and Capital Monitoring Panel be recommended to:</p> <ol style="list-style-type: none"><li>1. Note the forecast position for 2022/23 as set out in <b>Appendix 1</b>.</li><li>2. Note the funding position of the approved Capital Programme as set on page 8 of <b>Appendix 1</b>.</li><li>3. Note the changes to the Capital Programme as set out on page 7 in <b>Appendix 1</b>.</li><li>4. Note the updated Prudential Indicator position set out on pages 9-10 of <b>Appendix 1</b>, which was approved by Council in February 2022.</li></ol>
<b>Policy Implications:</b>	Budget is allocated in accordance with Council Policy
<b>Financial Implications:</b> <b>(Authorised by the Section 151 Officer &amp; Chief Finance Officer)</b>	The Council has limited resources available to fund Capital Expenditure. On 29 September 2021, Executive Cabinet approved the allocation of the remaining capital reserves to immediate priorities. No new capital investment will be agreed until the Council has a sustainable medium term financial plan. A further review of Capital Priorities and the affordability of future borrowing to fund Capital Expenditure will be undertaken as part of the 2023/24 budget setting process. No further capital projects will be approved in the short term unless the schemes are fully funded from external sources.
<b>Legal Implications:</b> <b>(Authorised by the Borough Solicitor)</b>	<p>The Council has a Statutory requirement to set a balanced budget. Further it is vital that the capital expenditure position is regularly monitored so as to maintain a balanced budget and ensure that the priorities of the Council are being delivered.</p> <p>If there are insufficient capital receipts responsible councils should review its capital programme to ensure that expenditure does not exceed the available resources. It is also prudent for restrictions to be placed on new capital investment as set out in the financial implications.</p> <p>Members need to be comfortable they both understand and agree any changes or movements in the budget in order to deliver a balanced budget as required by law.</p>
<b>Risk Management:</b>	Associated details are specified within the presentation.

Failure to properly manage and monitor the Strategic Commission's budgets will lead to service failure and a loss of public confidence. Expenditure in excess of budgeted resources is likely to result in a call on Council reserves, which will reduce the resources available for future investment. The use and reliance on one off measures to balance the budget is not sustainable and makes it more difficult in future years to recover the budget position.

**Background Papers:**

<b>Appendix 1</b>	Detailed monitoring
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Background papers relating to this report can be inspected by contacting :

Caroline Barlow, Assistant Director of Finance, Tameside Metropolitan Borough Council



Telephone: 0161 342 5584



e-mail: [caroline.barlow@tameside.gov.uk](mailto:caroline.barlow@tameside.gov.uk)

## **1. BACKGROUND**

- 1.1 This is the first capital monitoring report for 2022/23, summarising the forecast outturn position at 31 March 2023. The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2022/23 financial year.

## **2. CAPITAL PROGRAMME SUMMARY**

- 2.1 The approved budget for 2022/23 is £44.809m and the projected outturn for the financial year is £44.798m. There are additional schemes that have been identified as a priority for the Council, and, where available, capital resource has been earmarked against these schemes, which will be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases have been approved by Executive Cabinet.
- 2.2 The current forecast is for service areas to have spent £44.798m on capital investment in 2022/23, which is £0.011m less than the current capital budget for the year. This variation is spread across the Education and Adults directorate, and is made up of variations on a number of specific schemes.
- 2.3 Detailed capital update reports for each Directorate area are included on the agenda of the Strategic Planning and Capital Monitoring Panel (SPCMP). This report provides a summary of the financial position against the overall programme but further details on scheme delivery can be found in the Directorate reports to Strategic Planning and Capital Monitoring Panel.

## **3. RECOMMENDATIONS**

- 3.1 As stated on the front cover of the report.

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## P3 2022/23 Capital Monitoring



# 2022/23 P3 Capital Monitoring Report

## INTRODUCTION

This is the first capital monitoring report for 2022/23, summarising the forecast outturn at 31 March 2023 based on the financial activity to 30 June 2022.

The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2022/23 financial year. The approved budget for 2022/23 is £44.809m (after re-profiling approved at Outturn) and the current forecast for the financial year is £44.798m. There are additional schemes that have been identified as a priority for the Council, and, where available, capital resource has been earmarked against these schemes, which will be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases have been approved by Executive Cabinet.

## SUMMARY

Table 1 on the next page provides a high level summary of capital expenditure by service area. The current forecast is for service areas to have spent £44.798m on capital investment in 2022/23, which is £0.011m less than the current capital budget for the year. This variation is spread across the Education and Adults directorates and is made up of variations on a number of specific schemes which are detailed at Appendix 4C and 4F.

Table 2 shows the budgeted resources funding the 2022/23 capital projects by service area. The final resourcing structure will be determined by the Director of Finance, making the best use of resources available at the end of the financial year as part of the year end financing decisions.

Detailed capital update reports for each Directorate area are included on the agenda of the Strategic Planning and Capital Monitoring Panel (SPCMP). This report provides a summary of the financial position against the overall programme but further details on scheme delivery can be found in the Directorate reports to SPCMP.

# 2022/23 P3 Capital Monitoring Report

	2022/23 Budget	Actual to 30 June 2022	Projected 2022/23 Outturn	Projected Outturn Variation
	£000	£000	£000	£000
<b>Place: Property, Development and Planning (Appendix 4A)</b>				
Investment & Development	19,599	1,119	19,599	0
Corporate Landlord	4,107	452	4,107	0
Estates	0	0	0	0
Vision Tameside	263	127	263	0
Active Tameside	71	0	71	0
<b>Place: Operations and Neighbourhoods (Appendix 4B)</b>				
Engineers	5,664	(35)	5,664	0
Environmental Services	1,657	45	1,657	0
Transport (Fleet)	542	0	542	0
Stronger Communities	16	0	16	0
<b>Children's (Appendix 4C)</b>				
Education	11,629	1,023	11,627	2
Children	455	0	455	0
<b>Finance &amp; IT (Appendix 4D)</b>				
Digital Tameside	65	4	65	0
<b>Adults (Appendix 4E)</b>				
Adults	741	375	732	9
<b>Total</b>	<b>44,809</b>	<b>3,110</b>	<b>44,798</b>	<b>11</b>

**Table 1: Capital Monitoring Statement 2022/23**

The current forecast is for service areas to have spent £44.798m on capital investment in 2022/23, which is £0.011m less than the current capital budget for the year. This variation is spread across the Education and Adults directorates and is made up of variations on a number of specific schemes which are detailed at Appendix 4C and 4F.

# 2022/23 P3 Budgeted Capital Financing

**Table 2: Budgeted Capital Financing 2022/23**

The final resourcing structure will be determined by the Director of Finance, making the best use of resources available at the end of the financial year as part of the year end financing decisions.

Budgeted Financing for 2022/23	Grants and Contributions	Revenue Contributions	Prudential Borrowing	Reserves & Receipts	Total
	£000	£000	£000	£000	£000
<b>Place: Property, Development and Planning</b>					-
Investment and Development	16,303	127	0	3,169	19,599
Corporate Landlord	3,436	0	0	671	4,107
Estates	0	0	0	0	0
Union Tameside	0	0	0	263	263
Active Tameside	0	0	31	40	71
<b>Place: Operations and Neighbourhoods</b>					
Engineers	3,643	0	0	2,021	5,664
Environmental Services	246	0	0	1,411	1,657
Transport	0	162	380	0	542
Stronger Communities	0	0	0	16	16
<b>Children's</b>					
Education	11,387	242	0	0	11,629
Children	88	0	0	367	455
<b>Finance</b>					
Digital Tameside	0	0	50	15	65
<b>Adults</b>					
Adults	741	0	0	0	741
<b>Total</b>	<b>35,844</b>	<b>531</b>	<b>461</b>	<b>7,973</b>	<b>44,809</b>



# Budgeted Financing for Future Years Approved Schemes

Budgeted Financing for Future Years	Grants and Contributions	Revenue Contributions	Prudential Borrowing	Reserves & Receipts	Total
	£000	£000	£000	£000	£000
<b>Place: Property, Development and Planning</b>					-
Investment and Development	14,232	132	0	1,435	15,799
Corporate Landlord	0	0	0	0	0
Estates	0	0	0	0	0
Vision Tameside	0	0	0	0	0
Active Tameside	0	0	0	0	0
<b>Place: Operations and Neighbourhoods</b>					
Engineers	665	0	0	4,251	4,916
Environmental Services	0	0	0	80	80
Transport	0	0	446	0	446
Stronger Communities	0	0	0	0	0
<b>Children's</b>					
Education	15,831	0	0	0	15,831
Children	0	0	0	0	0
<b>Finance</b>					
Digital Tameside	0	0	260	0	260
<b>Adults</b>					
Adults	456	0	0	0	456
<b>Total</b>	<b>31,184</b>	<b>132</b>	<b>706</b>	<b>5,766</b>	<b>37,788</b>

# P3 Programme Summary

TOTAL APPROVED CAPITAL PROGRAMME- JUNE 2022			
	2022/23 Budget (Approved) £000	2022/23 Projected Outturn £000	Future Years Budget (Approved) £000
<b>Place: Property, Development and Planning</b>			
Investment & Development	19,599	19,599	15,799
Corporate Landlord	4,107	4,107	0
Estates	0	0	0
Vision Tameside	263	263	0
Active Tameside	71	71	0
<b>Place: Operations and Neighbourhoods</b>			
Engineering Services	5,664	5,664	4,916
Environmental Services	1,657	1,657	80
Transport	542	542	446
Stronger Communities	16	16	0
<b>Children's</b>			
Education	11,629	11,627	15,831
Children's	455	455	0
<b>Finance &amp; IT</b>			
Digital Tameside	65	65	260
<b>Adults</b>			
Adults	741	732	456
<b>Total</b>	<b>44,809</b>	<b>44,798</b>	<b>37,788</b>

The approved capital programme currently totals £82.597m. The programme will be updated throughout the financial year once changes have been approved by Executive Cabinet.

Changes made to the programme since the last monitoring report are shown on the next page.

# Programme Changes & Summary

Changes to the Capital Programme	2022/23	2023/24	2024/25	Total
	£000	£000	£000	£000
<b>Opening 2022/23 Approved Capital Programme</b>	<b>72,217</b>	<b>12</b>	<b>0</b>	<b>72,229</b>
2021/22 Outturn Re-profiling to 22/23	5,988			5,988
<b>Changes Budgets re-phased</b>				
- Corporately rephased budgets exercise	(37,226)	37,226	12	12
<b>Changes per Exec Cabinet 23<sup>rd</sup> March 2022</b>				
- Decarbonisation of the Public Estate Phase 3 (New Budget)	455			455
- Decarbonisation of the Public Estate (Additional Budget)	60			60
- Retrofit (Reduction in Budget)	(230)			(230)
- Moving with Dignity (Additional Budget)	166	195		361
- School Condition Allocation (Additional Budget)	345			345
- Primary Schools Contribution (Additional Budget)	137			137
<b>Changes per Delegated Decision 5<sup>th</sup> May 2022</b>				
- Transport 40 New Vehicles	380	446		826
<b>Changes per Delegated Decision 5<sup>th</sup> May 2022</b>				
- Decarbonisation of the Public Estate 3 (Additional Budget)	2,517			2,517
- Removal of Mottram Showground (OPF)		(103)		(103)
<b>Period 3 Fully Approved Capital Programme</b>	<b>44,809</b>	<b>37,776</b>	<b>12</b>	<b>82,597</b>

# Capital Financing

The Council has limited resources available to fund Capital Expenditure. On 29 September 2021, Executive Cabinet approved the allocation of the remaining capital reserves to immediate priorities. No new capital investment will be agreed until the Council has a sustainable medium term financial plan. A further review of Capital Priorities and the affordability of future borrowing to fund Capital Expenditure will be undertaken as part of the 2023/24 budget setting process. No further capital projects will be approved in the short term unless the schemes are fully funded from external sources.

Directorate bids for Capital Investment over the period 2021 to 2026 were submitted in May 2021, with a combined value of £186m. This far exceeded the previously earmarked schemes of approximately £40m, and is not affordable given the revenue pressures currently facing the Council. Discussions with Officers and Members in June 2021 therefore confirmed a number of principles for spending decisions in respect of the Capital Programme:

- Financing of Capital Projects needs to be part of a holistic view of the Council's financial position
- The Council needs a sustainable financial plan before any major commitments are made on Capital Investment
- The revenue budget challenge currently facing the Council means that there should not be any immediate commitment to further use of reserves (beyond that already identified for Capital) or additional borrowing
- A significant number of potential schemes should not proceed without external funding
- The limited resources currently available need to be prioritised and should focus on legal obligations, cost avoidance and invest to save

A number of schemes identified as priority for future investment include revenue generation or invest to save elements, for these schemes borrowing may be appropriate to facilitate investment. Borrowing to fund Capital Investment has revenue consequences as budget is required to fund interest and repayment of loans; therefore any such schemes will need to be subject to full business cases. The Council will need a sustainable financial plan for the revenue budget before any new borrowing commitments are agreed.

No new capital investment will be agreed until the Council has a sustainable medium term financial plan. A further review of Capital Priorities and the affordability of future borrowing to fund Capital Expenditure will be undertaken as part of the 2023/24 budget setting process.

# Prudential Indicators

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Operational Boundary for External Debt	206,642	140,795	(65,847)
Authorised Limit for External Debt	226,642	140,795	(85,847)

Page 19

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Upper Limit for fixed	199,265	17,783	(181,482)
Upper Limit for variable	66,422	(32,177)	(98,599)

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Capital Financing Requirement	199,265	199,265	-

- The Authorised Limit for External Debt sets the maximum level of external borrowing on a gross basis (i.e. excluding investments) for the Council.
  - The operational boundary for External Debt comprises the Council's existing debt plus the most likely estimate of capital expenditure/financing for the year. It excludes any projections for cash flow movements. Unlike the authorised limit, breaches of the operational boundary (due to cash flow movements) are allowed during the year, as long as they are not sustained over a period of time.
  - These limits include provision for borrowing in advance of the Council's requirement for future capital expenditure. This may be carried out if it is thought to be financially advantageous to the Council.
- 
- These limits are in respect of the Council's exposure to the effects of changes in interest rates.
  - The limits reflect the net amounts of fixed/variable rate debt (i.e. fixed/variable loans less fixed/variable investments). These indicators allow the Council to manage the extent to which it is exposed to changes in interest rates.
- 
- The Capital Financing Requirement (CFR) measures the Council's underlying need to borrow for capital purposes, i.e. its borrowing requirement. The CFR is the amount of capital expenditure that has not yet been financed by capital receipts, capital grants or contributions from revenue.
  - The CFR increases by the value of capital expenditure not immediately financed, (i.e. borrowing) and is reduced by the annual Minimum Revenue Provision for the repayment of debt.

# Prudential Indicators

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Capital expenditure	87,896	3,110	(84,796)

Gross borrowing and the capital financing requirement	CFR @ 31/03/23 + increase years 1,2,3	Gross borrowing	Amount within limit
	£000s	£000s	£000s
	199,265	140,795	(58,470)

Maturity structure for borrowing 2022/23		
Fixed rate	Limit	Actual
Duration		
Under 12 months	0% to 15%	0.87%
12 months and within 24 months	0% to 15%	2.41%
24 months and within 5 years	0% to 30%	0.39%
5 years and within 10 years	0% to 40%	2.13%
10 years and above	50% to 100%	94.19%

- This is the estimate of the total capital expenditure to be incurred, it includes the approved capital programme and earmarked schemes.
- To ensure that medium term debt will only be for capital purposes, the Council will ensure that the gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement (CFR).
- These limits set out the amount of fixed rate borrowing maturing in each period expressed as a percentage of total fixed rate borrowing. Future borrowing will normally be for periods in excess of 10 years, although if longer term interest rates become excessive and there is a sufficient need for cash, shorter term borrowing may be used. Given current cash levels and the rising interest rate environment, it is unlikely that any changes are made to the debt profile in the near-term.

# Appendix 4A - Place: Property, Development and Planning

Development & Investment Capital Programme					
Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Ashton Town Hall	113	0	0	113	0
Stalybridge HAZ	1,593	1,592	691	1,593	0
Ladysmith Cricket Club	40	0	0	40	0
Denton Baths Demolition	62	0	0	62	0
Two Trees Demolition- Capital	4	0	0	4	0
Droylsden Library Relocation - Capital	146	0	5	146	0
Godley Garden Village – Capital	11,207	0	151	11,207	0
Hattersley Station Passenger Facilities	561	0	272	561	0
Leveling Up	5,648	14,207	0	5,648	0
Ashton Old Baths - Phase 3	225	0	0	225	0
<b>Total</b>	<b>19,599</b>	<b>15,799</b>	<b>1,119</b>	<b>19,599</b>	<b>0</b>

# Appendix 4A - Place: Property, Development and Planning

## Corporate Landlord Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Decarbonisation of the Public Estate	3431	0	530	3434	0
Retrofit	5	0	(27)	5	0
Statutory Compliance	671	0	(51)	671	0
<b>Total</b>	<b>4,107</b>	<b>0</b>	<b>452</b>	<b>4,107</b>	<b>0</b>

## Vision Tameside Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Vision Tameside	263	0	127	263	0
<b>Total</b>	<b>263</b>	<b>0</b>	<b>127</b>	<b>263</b>	<b>0</b>

## Active Tameside Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Extension to Hyde Leisure Pool	71	0	0	71	0
<b>Total</b>	<b>71</b>	<b>0</b>	<b>0</b>	<b>71</b>	<b>0</b>



# Appendix 4B - Place: Operations and Neighbourhoods

Engineers Capital Programme					
Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
MCF, Walking , Cycling & Other	1,714	0	24	1,714	0
Bridges, Structures & Inspections	679	0	14	679	0
Other Highways & Town Capital	344	0	37	344	0
Street Lighting	480	0	(109)	480	0
Principal Highways & Town Capital	2,208	0	7	2,208	0
Public Realm	0	4,916	(8)	0	0
Safer Roads	25	0	0	25	0
Flood Prevention & Resilience	214	0	0	214	0
<b>Total</b>	<b>5,664</b>	<b>4,916</b>	<b>(35)</b>	<b>5,664</b>	<b>0</b>

# Appendix 4B - Place: Operations and Neighbourhoods

## Environmental Services Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Children's Playground Facilities	421	0	0	421	0
Cemeteries and Crematoria	990	80	35	990	0
Greenspace	246	0	0	246	0
Fairlea, Denton & Greenside Lane, Droylsden - Slope Stability Works	0	0	10	0	0
<b>Total</b>	<b>1,657</b>	<b>80</b>	<b>45</b>	<b>1,657</b>	<b>0</b>

## Transport Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Fleet Replacement 20/21 - 21 Vehicles	162	0	0	162	0
Fleet Replacement 22/23 - 40 Vehicles	380	446	0	380	0
<b>Total</b>	<b>542</b>	<b>446</b>	<b>0</b>	<b>542</b>	<b>0</b>

## Community Services Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Libraries for 21 <sup>st</sup> Century	16	0	0	16	0
<b>Total</b>	<b>16</b>	<b>0</b>	<b>0</b>	<b>16</b>	<b>0</b>

# Appendix 4C - Education

Education Capital Programme					
Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Secondary Schools	4,737	0	812	4,685	52
Primary Schools	2,715	0	207	3,234	(519)
School Minor Works	313	24	0	318	(5)
Devolved Formula Capital	211	0	4	211	0
Unallocated Basic Need	3,000	14,849	0	3,012	(12)
Unallocated School Condition Grant	496	0	0	6	490
Unallocated Health Pupil Capital	0	0	0	0	0
Unallocated Special Provision Capital	2	0	0	6	(4)
Unallocated 2yo Entitlement	155	0	0	155	0
Unallocated High Need Provision	0	958	0	0	0
Unallocated Developer Contribution	0	0	0	0	0
<b>Total</b>	<b>11,629</b>	<b>15,831</b>	<b>1,023</b>	<b>11,627</b>	<b>2</b>

# Appendix 4C – Education Projected Outturn Variation

## Primary Schools (£519k)

St Anne's Denton - (£120k) - This scheme is to address safeguarding concerns around the entrance to the school and install a disabled toilet facility. There will be an extension to the building to provide a secure entrance, fit for use office accommodation and a disabled toilet. Planning permission was obtained in 2020, the tender returns value exceeds the additional services contract value which means a full design and build contract via the LEP was needed. The scheme has recently been re-tendered and the updated final cost is expected to be £510k. Budget was previously approved for £253k and the school are contributing £137k. £120k will be allocated from School Condition Funding.

Holy Trinity Gee Cross - (£200k) - This scheme is to make repairs to the gable end / roof. Works were originally scheduled for summer 2021 but delayed due to other priority works required at the school. Subsequently following further investigations the adjacent flat roof over the admin and toilet areas was found to be in life-expired state. Given the costs of erecting scaffold to deal with the pitched roof repairs it makes financial sense to schedule all the works at the same time. The scheme also involves replacing original metal windows with double-glazed Upvc windows and complete repointing of the gable end and adjacent areas. Final costs are awaited from the LEP. £70k has previously been approved to deal with the pitched roof repairs over the gable end. The increased scope of the scheme will incur much greater costs currently estimated at £270k. An additional £200k will be added from School Condition funding.

St John's C of E Dukinfield - £161k - This scheme is to complete a major floor replacement in the Early Years area due to significant damp. The pupils will need to be relocated to a mobile block while the work takes place. Overall, the works, mobile hire costs etc. are currently estimated to be £150k. An original estimate of £311k was previously approved as it was then thought that the water ingress issue was more serious. Therefore, £161k is to be re-distributed to other School Condition schemes.

Milton St John's C of E - (£242k) - This scheme is to provide a secure entrance extension. Design works to tender stage have previously been approved and this work is underway. The next stage is to complete the works for the secure entrance extension. As there is an increased allocation of School Condition funding for 2022/23 this would allow this scheme to be carried out in 2022/23. £242k will be added from School Condition Funding.

There are other minor variations below £100k to individual Primary School schemes of (£118k). All Education Capital Schemes are fully funded through grants and contributions from schools.

## Unallocated School Condition Grant £490k

An additional £345k of funding for 2022/23 has been announced and £145k of unallocated funding is being re-distributed to schemes as set out the Primary Schools narrative above. This information is included in the update report for the Strategic Planning Capital Monitoring Panel in July 2022.

# Appendix 4C – Children’s Social Care

## Children’s Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Respite Unit	367	0	0	367	0
Unallocated Short Breaks	88	0	0	88	0
<b>Total</b>	<b>455</b>	<b>0</b>	<b>0</b>	<b>455</b>	<b>0</b>

# Appendix 4D - Finance & IT

## Digital Tameside Capital Programme

Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Digital by Design	15	0	1	15	0
Microsoft Office & Server Licencing	50	260	0	50	0
Tameside Digital Infrastructure	0	0	3	0	0
<b>Total</b>	<b>65</b>	<b>260</b>	<b>4</b>	<b>65</b>	<b>0</b>

# Appendix 4F - Adults

Adults Capital Programme					
Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Disabled Facilities Grant (Adaptations)	358	0	340	358	0
Housing Assistance	158	0	0	158	0
Moving With Dignity	190	195	35	181	9
Disability Assessment Centre	0	250	0	0	0
Occupational Therapist - Equipment Review	35	11	0	35	0
<b>Total</b>	<b>741</b>	<b>456</b>	<b>375</b>	<b>732</b>	<b>9</b>

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# Agenda Item 5

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL.</b>
<b>Date:</b>	22 September 2022
<b>Executive Member:</b>	Councillor Jacqueline North, First Deputy (Finance, Resources & Transformation)
<b>Reporting Officer:</b>	Gregg Stott – Assistant Director, Investment, Development & Housing
<b>Subject:</b>	<b>PLACE CAPITAL PROGRAMME (TOWN CENTRES, PROPERTY AND PLANNING)</b>
<b>Report Summary:</b>	This report provides an update on the delivery of Capital Projects in the Place Directorate in relation to Town Centres, Property and Planning.
<b>Recommendations:</b>	<p>That Strategic Planning and Capital Monitoring Panel:</p> <ul style="list-style-type: none"><li>(i) Note the progress with regards to the schemes within the Place Capital Programme (Town Centres, Property and Planning) as set out in the report</li><li>(ii) Approve that an order for Welsh slates (£150,000) be made via the LEP Additional Services Contract to be used on Stalybridge Civic Hall in advance of the build contract for the work being finalised due to the current 33 week lead time for delivery.</li></ul>
<b>Corporate Plan:</b>	A number of the schemes presented in this report continue to support the objectives of the Corporate Plan.
<b>Policy Implications:</b>	<p>The Place Directorate Capital Programme contributes to the 5 focus themes of the Tameside Carbon Reduction and Environment Strategy 2021-2026, specifically:</p> <ul style="list-style-type: none"><li>• The development of low carbon solutions in a number of schemes driving down consumption across the estate including the streamlining the corporate portfolio of buildings.</li><li>• Supporting and facilitating sustainable travel options.</li></ul>
<b>Financial Implications:</b>	<b>Ashton Town Centre Levelling Up Fund</b>
<b>(Authorised by the statutory Section 151 Officer &amp; Chief Finance Officer)</b>	Sections 2.2 to 2.8 sets out details of the progress with this scheme with supporting details relating to Ashton Town Hall provided in table 1. All related expenditure will be managed within the confirmed grant award of £19,870,000.
	<b>Stalybridge High Street Heritage Action Zone (HSHAZ)</b>
	Set out in sections 2.9 to 2.13 of this report is the progress of the various elements of the scheme. The total value of the capital budget for the scheme is £3,689,000. The related cost of the slates as referenced in recommendation (ii) will be financed via this budget.
	<b>Proposed Godley Green Garden Village</b>
	Set out in sections 2.14 to 2.17 of this report are details of the progress of this scheme. The total value of the capital scheme is £12,844,000. A report to the Executive Cabinet on 22 June 2022

was approved to commence the process for the identification of a partner or partners to deliver the Godley Green Vision; this process will play a critical element in establishing the Council's future role in Godley Green.

### **Hattersley Railway Station**

Sections 2.18 to 2.20 of this report sets out the progress of the scheme which is expected to be complete in 2022/23

### **Tameside One – Ceiling Voids**

Liaison with Tameside College to agree access arrangements for the remaining four floors of Tameside One have now been concluded. It has been agreed that two floors will be completed this summer between June and September with the remaining two floors completed in the summer of 2023 at which point the scheme will be concluded. The financial impact of the programme change has yet to be determined. In addition, the impact on the Council's insurance premiums and excess levels in the event of a claim are currently being established. Members will be updated within the November 2022 SPCMP report.

### **Land disposals**

Sections 2.23 to 2.25 of the report provides an update of land disposals. A critical source of funding required to finance the Council's capital programme is capital receipts from the sale or disposal of Council owned land and buildings. The existing approved capital programme requires a minimum of £15,410,000 of capital receipts which is based on the disposal of surplus assets approved by the Executive Cabinet on 30 September 2020.

### **Decarbonisation of the Public Estate**

The first phase is concluded (deadline 30 June) and the Council has secured further funding to assist in delivering an additional phase containing six buildings – two schools, two sports facilities and two corporate buildings. Details of this next phase is set out in sections 2.26 – 2.33 of this report.

### **Resources available to fund the Capital Programme**

The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15,410,000, is fully allocated to Council priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections.

The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

**Legal Implications:**  
**(Authorised by the Borough  
Solicitor)**

This report is intended to provide the Panel with an overview of the capital works to provide Members with an opportunity to review the progress being made particularly in terms of timescales, value for money and delivery of capital receipts.

Members should note that the figures included in the disposals programme are indicative only as each sale as it comes forward to the market will be subject to a Redbook valuation as part of the due diligence to ensure that the council is achieving best market value for the asset as required by section 123 of the Local Government Act 1972

The report is not seeking decisions in relation to the individual projects as these are and will continue to be governed by their own due diligence, governance and decision making especially those projects which are subject to grant funding to ensure that any conditions attached to that funding such as milestones, match funding and parameters for the spend are adhered to.

**Access to Information:**

The background papers relating to this report can be inspected by contacting the Report Writer, Mike Reed by:



Telephone: 07974111756



E-mail: [mike.reed@tameside.gov.uk](mailto:mike.reed@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the delivery of the Place Capital Programme managed by the Departments of Strategic Property, Investment, Development and Housing, and Planning and Place Making.

## 2. APPROVED CAPITAL PROJECTS

### Recently Completed Schemes

- 2.1 The following capital projects have reached practical completion and are currently in their 12 month defects liability period where applicable - Ashton Old Baths Annexe, Hyde Pool Extension, Droylsden Library relocation, Two Trees demolition and Denton Baths demolition. The position for each scheme is as previously reported. Further updates will be presented to the next SPCMP in November.

### Current Schemes: Town Centres

#### *Ashton Town Centre*

- 2.2 The Council is continuing to deliver the £19,870,000 Ashton Town Centre LUF programme in the context of an emerging wider strategic vision for Ashton Town Centre following the decision by Executive Cabinet on 24 November 2021. Payments of the grant from the Department for Levelling Up, Housing and Communities (DLUHC) totalling £45,618 have now been drawn down by the Council for the periods Q4 2021/22 and Q1 2022/23 to fund the professional fees required to support delivery.
- 2.3 The Council is currently finalising the acquisition of the former interchange site from Transport for Greater Manchester that will be the subject of a separate report to Executive Cabinet later in 2022. Following acquisition the Council will commence enabling infrastructure works to unlock the site for future redevelopment. This work will be undertaken in the context of longer term opportunities for comprehensive development which is the subject of ongoing discussions with the owners of the Arcades and Ladysmith Shopping Centres.
- 2.4 Work has commenced on the preparation of options for the improvement of the Market Square, and a Town Centre Public Realm Vision Strategy. The Council is currently finalising material for public consultation on the Public Realm Vision Strategy due to commence in September 2022.
- 2.5 Previous reports have provided details of the plans to deliver the next phase of the public realm works within the Northern Core and across Wellington Road in order to connect Clarendon College with Tameside One. The procurement process for purchasing materials is now being progressed, as a key priority by the Council and STaR Procurement. Whilst uncertainty remains nationally regarding cost, availability and delivery of construction materials it is anticipated that works can start on site before the end of 2022.
- 2.6 A draft business case has been prepared for the Mayors Challenge Fund (MCF) scheme known as Ashton Streetscape on Albion Way and Wellington Road. The business case has been reviewed by TfGM and work is ongoing to finalise the proposals to complement the wider Town Centre plans and Public Realm Vision Strategy.
- 2.7 Work is continuing to support the restoration of Ashton Town Hall in following three phases:
- Roof strengthening
  - Envelope restoration and
  - The development of plans to RIBA Stage 2 for the buildings internal restoration to support extensive consultation and future funding bids.

- 2.8 Listed Building Consent was granted on 18 August 2022 to enable the required intrusive surveys and roof strengthening works to progress. The programme for the next stages of work at Ashton Town Hall is set out in **Table 1** below.

**Table 1**

Item	Start	End
Structural survey enabling works	September 2022	November 2022
Design and procurement of roof structural works	November 2022	April 2023
Roof structural strengthening works	May 2023	November 2023
Listed Building Consent Application / Design and procurement of main envelope repair works	March 2022	November 2023
Main envelope repair works	November 2023	February 2025
Levelling up Fund spend deadline	March 2025	March 2025

***Stalybridge Town Centre***

- 2.9 Work is complete on the Civic Hall Feasibility and Market Street Studies (budget £100,000 and £140,000 respectively) funded via the Stalybridge High Street Heritage Action Zone (HSHAZ) grant from Historic England and Council match. The spend profile for the Shop Front Grant scheme has been reallocated to 2022/23 and 2023/24. There is a total budget of £335,840 for this match funded by the Council and Historic England. The Council continues to engage with property owners on Market Street in relation to the scheme and Historic England have now agreed to extend the eligible area to include the row of properties immediately opposite the Civic Hall (the old fish market) to increase the potential impact.
- 2.10 Formal confirmation has now been received from Historic England that the design of the Heritage Walk scheme on Market Street and materials to be used are acceptable; the project has now progressed to the delivery stage. The procurement of materials for scheme delivery (carriageway tegular paving, footway paving and kerb edging and any other materials required) are being sourced via the LEP Additional Services Contract; with materials called off as required in line with the delivery programme up to an approved order value of £609,828. There is a further £494,332 within the capital programme to spend on the delivery and installation of the work, which is expected between October 2022 and March 2023. The works are currently costed within the budget allocation. The consultation exercise required for the variation of Traffic Regulation Orders (TROs) closed on 2 September 2022 with no formal objections received.
- 2.11 The work on the restoration of the roof at Stalybridge Civic Hall has been re-programmed to early 2023 to allow for the full use of the Civic Hall for events linked to the Town of Culture 2022. At this point the financial impact on the delay has yet to be determined. Discussions are ongoing with Historic England and the LEP to ensure that the re-programming of the scheme does not have a negative impact on the scheme, the Council's Capital Programme or the funds provided by Historic England. However, given the rising cost of construction inflation and specific requests made by Historic England then it is inevitable that costs will increase above the available budget. In order to mitigate the impact on the Council's Capital Programme the Council has sought a contribution to the Civic Hall scheme of £1,000,000 from the Stalybridge Levelling Up Fund 2 (LUF2) bid. The results of LUF2 are anticipated in Autumn 2022; the Council will continue to explore alternative external funding opportunities should the LUF2 bid be unsuccessful.
- 2.12 The roof restoration is part funded via the HSHAZ scheme with the Historic England contribution totalling £283,950. The total Historic England contribution was drawn down in 2021/22 for the planning and design phase of the works. The build contract will be funded via the remaining HSHAZ Council match funding and the additional Council funding approved at Executive Cabinet on 28 July 2021.

2.13 The Civic Hall roof is constructed with Welsh slate and many of these are now damaged beyond re-use. Whilst the exact specification and scope of the roof materials is still to be finalised, any work done to the roof will require additional Welsh slate to match to replace those identified as being in need of replacement. Due to exceptional demand at the present time the Welsh slates needed are currently on a minimum of 33 week lead time for delivery. Therefore, approval is sought to place an order for Welsh slates, at a cost of up to £150,000 via the LEP Additional Services Contract in advance of the build contract for the work being finalised. By utilising the available budget to place an order for these materials now they will be available for when needed and any further cost increases can be mitigated. Due to the need for these materials across the wider Council estate it is considered that should there be any oversupply these can be utilised for other Council owned assets.

#### **Current Schemes: Strategic Sites**

##### ***Proposed Godley Green Garden Village***

2.14 The proposed Garden Village at Godley Green is the key strategic site for residential development in Tameside. There is no further update at this stage on the remaining £9,280,000.

2.15 A cost plan outlining the spending of the remaining £9,280,000 grant has been developed by the Project team. This has been agreed with Homes England through the Client Relationship Manager process. An Outline Planning Application was validated by the Local Planning Authority (LPA) in November 2021. As above, delivery of the scheme will commence should planning consent be approved by the LPA.

2.16 The Council continues to engage with landowners in order to seek to acquire control of the land via Option Agreements. Two land Option Agreements, whereby an interest in land is secured by the Council have been completed and the Council is now going through the final legal documentation stage with three further landowners.

2.17 Between December 2021 and March 2022 a Soft Market Engagement (SME) exercise was carried out in order to understand the development market's view of the project and to get commercial feedback to inform the Council's ongoing role in the project and preferred delivery model. As a result of the responses to the SME, greater clarity and focus has been provided by the market on how Godley Green is perceived as a development opportunity.

2.18 A report to the Executive Cabinet on 22 June 2022 was approved to commence the process for the identification of a partner or partners to deliver the Godley Green Vision, which is now underway; this process will play a critical element in establishing the Council's future role in Godley Green. This process is being supported by both STaR and the Council's legal advisors (DACB Beachcroft) to identify the appropriate delivery vehicle for Godley Green via the most effective, and compliant procurement route. This process continues and further update will be provided at SPCMP in November 2022.

##### ***Hattersley Station Passenger Facilities***

2.19 Delivery of the project to provide a refurbished and extended ticket office at Hattersley Railway Station is ongoing. Preliminary work began in January 2022 with the main construction works beginning at the end of March 2022.

2.20 The scheme has a total budget of £750,000, and spend on the scheme at Q2 2022/23 has been £461,141.34 with the remainder due to be spent in Q3 2022/23.

2.21 The external walls of the station and the steel work for the roof are now complete. The roof works commenced 29 August 2022. The external cladding and glazing are scheduled to be completed in September 2022 and once the building is watertight the internal works will be undertaken. There is a requirement for Electricity North West to provide utilities connection

and this cannot take place until 26 October. The current expected completion date is the start of November 2022. Further updates will be presented to the next SPCMP in November 2022.

### **Current Schemes: Property**

#### ***Tameside One – Ceiling Voids***

- 2.22 The Tameside One Voids scheme is as previously reported. Two floors in the college section of the building have been completed this summer with the remaining two floors to be completed during the summer of 2023. A further update will be provided at the next SPCMP in November 2022.

#### ***Land Disposals***

- 2.23 In terms of progress at the date of this report, a cumulative total of £623,000 has been achieved through completed sales.
- 2.24 A second batch of surplus sites was approved by Executive Cabinet on 29 September 2021 following consultation with the Executive Cabinet Member initially, with further consultation completed with Ward Councillors as set out in the Disposal Policy. A report seeking to declare a third batch of assets surplus was approved by Executive Cabinet on 22 June 2022. A 'batch 4' report has been prepared and it is currently envisaged that this report would be considered by Executive Cabinet in October 2022. In terms of overall progress since the Council approved the new Disposal Policy on 30<sup>th</sup> September 2020 – 42 assets have been declared surplus and are being progressed with a further 19 assets included in the forthcoming Batch 4 report.
- 2.25 There is an ongoing asset rationalisation exercise across the operational and non-operational estate which will ensure there is a pipeline of disposals in the medium term. By way of an indication of scale, the initial mapping exercise identified that the Council's ownership extends to circa 3,000 legal titles. From this a shortlist of 700 assets were identified for further review for potential disposal. As such, it is expected that reports continuing to declare batches of assets surplus would continue throughout 2023.

#### ***Decarbonisation of the Public Estate***

- 2.26 The The GMCA consortium bid to the Decarbonisation of the Public Estate Fund (phase one – which began in April 2021) was successful, resulting in grant award of £78,300,000. On the 14 April 2021 an Executive Decision Notice was signed to give permission to enter into a contract with GMCA to allow the drawdown of the funds. The draw down arrangement works on a monthly basis in arrears on provision of necessary financial information to GMCA. The Council's initial allocation of this grant was £2,283,604, with further funding being requested to install additional measures from an underspend across the wider GMCA pot. The total additional measures took the total net amount for PSDS1 grant to £2,415,978.
- 2.27 Building fabric and mechanical and electrical interventions across fourteen buildings are predicted to save approximately 6000 tonnes of CO2 over the lifecycle of the projects.
- 2.28 This phase of the programme is now complete and all claims have been made and measures installed. The works were completed (practical completion) on 30 June 2022, within the expected timeframe.
- 2.29 Tameside's successful bid for further funding for phase three (few authorities were in a position to bid for phase two – Tameside being no exception) of the Public Sector Decarbonisation Scheme was confirmed in early 2022.
- 2.30 Phase three contains six sites; two schools, two leisure centres and two corporate sites. The funding model is not 100% grant this time and match funding had to be sought to ensure progress. Sites have been identified where heating plant and associated equipment is at the end of its viable life.

- 2.31 After adjustment from GMCA in late February, the overarching cost of the works is now projected at £2,971,810 (due to a slight reduction of £19,000 for the St John's School project). The grant the Council is eligible to apply for now totals £1,918,260 (64% of the total programme cost). Leaving a sum of £1,053,550 (36%) that the Council has agreed to contribute.
- 2.32 To date; detailed designs have been issued across all sites. ASHP's will need planning approval across all sites and ASHP / secondary glazing will need approval at a grade II listed property (Stalybridge Civic). Tenders have been sent out for all 6 sites for all measures except Solar PV (awaiting structural Surveys). Asbestos surveys have all been completed with only Stalyhill Juniors requiring removal - this was completed 23 August 2022. Solar PV designs are to be completed over the coming weeks. Tenders will then be evaluated for all sites. Revenue savings were calculated at £912,560 over the twenty-year lifecycle of the programme – a full review will be undertaken upon receipt of tender returns to ensure the projects are still viable as energy prices and materials costs have been affected by the ongoing war on the Ukraine.
- 2.33 The amount of carbon proposed to be eliminated is calculated to be 6,802 tonnes CO2e – again over the twenty year projected lifecycle.

### 3. RISK MANAGEMENT

- 3.1 **Table 2** below provides a summary of the high risks associated with the delivery of the Place Capital Programme. The table also provides a summary of mitigating actions in order to minimise risk.

**Table 2**

<b>RISKS</b>	<b>MITIGATING ACTIONS</b>
1. Failure to implement the proposed Capital programme will prevent the appropriate allocation of resources by the Authority.	A robust programme of works will be developed to ensure that the objectives underpinning the Department for Transport and other funding allocations will be met and at the same time meet the objectives contained in Tameside's Community Strategy.
2. Inclement weather preventing commencement and completion of schemes.	A comprehensive and realistic programme of works will be agreed between partners to ensure completion by approved dates. However, should the programme not be achieved it may be necessary to arrange for any outstanding financial resources to be transferred into the following financial year.
3. Due to inflation and supply chain pressures there is currently no certainty on the delivery timescales and availability of materials.	Procurement processes will start earlier than normal and the situation will be kept under review and delivery programmes adjusted if necessary. Whilst the Council's Operational Services and external contractors have access to many material suppliers, shortages of materials or delays in delivery may necessitate alternatives to be sourced or approval will be sought to carry forward the project into the following year.
4. Statutory procedures linked to certain schemes could delay implementation.	Should it be necessary approval will be sought to carry over the project into the following year for completion.
5. Failure to deliver projects funded by external grants will impact on the future success of bids.	External consultancy support being commissioned, with support from STaR, to increase design and business case capacity thereby helping to accelerate the development and delivery of projects.

### 4. RECOMMENDATIONS

- 4.1 As set out at the front of this report



# Agenda Item 6

<b>Report to:</b>	<b>Strategic Planning and Capital Monitoring Panel</b>
<b>Date:</b>	22 September 2022
<b>Executive Member:</b>	Councillor Jacqueline North, First Deputy (Finance, Resources & Transformation)
<b>Reporting Officer:</b>	Emma Varnam – Assistant Director, Operations & Neighbourhoods
<b>Subject:</b>	<b>CAPITAL PROGRAMME – OPERATIONS AND NEIGHBOURHOODS (PLACE DIRECTORATE)</b>
<b>Report Summary:</b>	This report provides an update on the delivery of Capital Projects in Operations and Neighbourhoods.
<b>Recommendations:</b>	<p>That Strategic Planning and Capital Monitoring Panel be recommended to:</p> <ul style="list-style-type: none"><li>(i) Note the progress with regards to the schemes within the Operations and Neighbourhoods Capital Programme as set out in the report.</li><li>(ii) Approve the inclusion of the 2022/23 Highway Maintenance grant (via GMCA) funding allocation of £3,536,000 to the Council's capital programme.</li><li>(iii) Approve the allocation of £133,000 from the Dukinfield Cremator scheme existing contingency budget to undertake design work and listed building approval for essential repairs to the chapel roof and steeple at Dukinfield Crematorium as set out in section 2.26 of this report.</li></ul>
<b>Corporate Plan:</b>	A number of the schemes presented in this report continue to support the objectives of the Corporate Plan.
<b>Policy Implications:</b>	<p>The Operations and Neighbourhoods Capital Programme contributes to the 5 focus themes of the Tameside Carbon Reduction and Environment Strategy 2021/2026, specifically:</p> <ul style="list-style-type: none"><li>• The development of low carbon solutions in a number of schemes driving down consumption across the estate including the streamlining the corporate portfolio of buildings.</li><li>• Supporting and facilitating sustainable travel options.</li></ul>
<b>Financial Implications:</b>	<b>Highway Maintenance Programme</b>
<b>(Authorised by the statutory Section 151 Officer &amp; Chief Finance Officer)</b>	<p>Approval was given previously to carry unspent budget forward from 2021/22 resulting in an opening 2022/23 budget of £2,207,660 (excluding the 2022/23 Highway Maintenance Grant allocation).</p> <p>The 2022/23 Highway Maintenance Grant allocation has been recently confirmed totalling £3,536,000. The programme of schemes (including pothole repairs) that will be financed by the grant allocation will be reported to Members for approval at the November 2022 meeting.</p> <b>Mayors Challenge Fund (MCF)</b>

As previously reported, a number of schemes have been subject to Public Consultation and are currently in the process of being costed to enable business cases to be submitted to TfGM. A more detailed report will be presented at a future meeting evidencing the outcome from the consultations, estimated scheme costs and proposed funding packages.

### **Cremator Replacement and Crematorium Steeple**

Sections 2.20 – 2.26 of this report sets out the progress of this scheme. Project completion is now anticipated to be October 2022.

It is noted that there are further repair and restoration works required to the steeple and chapel roof once the cremator replacement scheme has been completed. Initial surveys of both the steeple and chapel roof have been undertaken. Design work and a Listed Building application will be required in order inform a further report on the required actions to the steeple and chapel roof. The cost of the detailed design work and listed building consent is estimated to be £133,000 and will be financed via the existing scheme contingency budget.

### **Resources available to fund the Capital Programme**

The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15,410,000, is fully allocated to Council priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections.

The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

#### **Legal Implications:**

**(Authorised by the Borough Solicitor)**

This report is intended to provide the Panel with an overview of the capital works to provide Members with an opportunity to review the progress being made particularly in terms of timescales, value for money and delivery of capital receipts.

#### **Access to Information:**

The background papers relating to this report can be inspected by contacting the Report Writers, Lee Holland by:



Telephone: 07970 456 314



E-mail: [lee.holland@tameside.gov.uk](mailto:lee.holland@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the delivery of the Place Capital Programme managed by Operations & Neighbourhoods.

## 2. APPROVED CAPITAL PROJECTS

### **Current Schemes: Highways**

#### ***Highway Maintenance Programme***

- 2.1 Tenders for the carriageway resurfacing schemes were received in July 2022 and the evaluation process has been completed. Governance is now being sought, in the form of an Executive Decision, to award a contract to the successful contractor.
- 2.2 The value of the tender is within the existing funding available and so it is proposed to continue with the programme as identified in **Appendix 1**, subject to any on-site unforeseen issues.
- 2.3 The 2022/23 Core Highway Maintenance Grant allocation has been confirmed as:
- Integrated Transport Block (ITB) £631,000
  - Highways Maintenance £2,905,000

The programme of schemes (including pothole repairs) that will be financed by the grant allocation will be reported to Members for approval at the November 2022 meeting.

#### ***Safer Roads Fund, Department for Transport (DFT)***

- 2.4 Since the last meeting in July 2022 new tactile surfacing has been installed along the A670.

#### ***Bus Stop Passenger Access Enhancement, Growth Deal 3***

- 2.5 Works to this Transport for Greater Manchester (TfGM) funded project to undertake infrastructure enhancements to bus stops within Tameside is substantially complete. Final completion is anticipated in October 2022. The project will be delivered within the available funding budget.
- 2.6 Under the project, works have been undertaken to over 80 bus stops. TfGM have reported that more bus stop enhancements have been completed in Tameside than in any of the other Greater Manchester districts.

### **Current Schemes: Walking and Cycling Infrastructure**

#### ***Mayors Challenge Fund***

- 2.7 Previous reports have highlighted the following priority Mayor's Challenge Fund schemes (MCF) for development and delivery (subject to approval):
- Ashton Streetscape (Albion Way / Wellington Road), Ashton-under-Lyne.
  - Stamford Drive, Stalybridge.
  - Clarendon Road, Audenshaw.
  - Rayner Lane, Audenshaw and Droylsden.
  - Ross Lave Lane, Denton.
- 2.8 Following further detailed discussions with landowners, and the fact that the MCF budget is currently over-subscribed, the intention is to deprioritise further development and delivery of Ross Lave Lane, Denton at this point in time. The scheme will however remain in the Council's pipeline of schemes for future consideration when additional funds become available.
- 2.9 The intention is to commence public consultation on the Stamford Drive, Clarendon Road and Rayner Lane schemes in the next two months subject to the approval of a governance report

which is due to be considered at Assistant Directors Group meeting on the 21 September 2022. The Executive Member of Transport and Connectivity and ward members will be briefed in advance of any public consultation.

2.10 The remaining schemes in the MCF programme are listed below. All schemes (except Ashton West Retail Bridge) have had feasibility studies and outline designs produced and have been added to the Council's walking and cycling pipeline of projects until further funds become available.

- Stamford Street Central, Ashton.
- A57 Crown Point, Denton.
- A57 Denton to Hyde, Denton.
- Ashton West Retail Bridge, Audenshaw.

#### ***Active Travel Fund***

2.11 Previous reports have identified the schemes which have been prioritised from the Active Travel Fund budget (ATF) based on affordability and deliverability. The schemes are:

- Guide Lane, Audenshaw.
- Stockport Road, Ashton.
- Oldham Road / Newman Street, Ashton.

2.12 These schemes were subject to Executive and ward member briefings during August 2022 in advance of the launch of public consultation on the 5 September 2022. The public consultation will run for 6 weeks and will end on the 14 October 2022. Subject to the outcome of the consultation the plans will be finalised and submitted to TfGM in order to obtain approval to proceed to construction.

2.13 Feasibility studies have been completed on a further five proposed schemes, listed below, using the approved ATF development cost funding. The schemes, which have an estimated value of £1,000,000, will form part of the Council's pipeline of projects until further funding becomes available.

- Mill Lane and Stamford Street Central, Ashton.
- Ashton Active Neighbourhood, Ashton.
- Stockport Road, Denton.
- Dowson Road, Hyde.
- Roe Cross Road, Mottram.

2.14 The last report, presented in July 2022, highlighted that the Council had successfully secured ATF3 funding towards the delivery of the A57 Crown Point MCF scheme. The Council is currently awaiting further information from TfGM on the funding requirements.

#### ***Pedestrian Controlled Crossing at Laurus Ryecroft School, Lumb Lane, Droylsden***

2.15 Previous discussions with the Department for Education and TMBC regarding the principle of the financial uplift to the Section 106 have been held and agreement indicated, however, the method of legally documenting those changes are still being drafted between the two Legal Departments.

2.16 If necessary, the changes to the agreement will be submitted to a meeting of the Speakers Panel for approval.

2.17 Regulations that govern the introduction of traffic regulation orders (TROs) state that the period between public consultation and sealing of the TROs should be no longer than 2 years. This is normally an adequate time to overcome objections to schemes and introduce the restrictions.

However, the nature of the previous objections received, Covid and the changes to the financial agreements associated have had an impact on the completion of this scheme.

### **Current Schemes: Flooding**

#### ***Flood Prevention and Consequential Repairs***

- 2.18 Preparatory work to replace the debris screen downstream of Walkerwood Reservoir, Stalybridge Country Park, has commenced. Progress is slower than anticipated due to the difficulties of the site.
- 2.19 The inlet screen at Mottram Old Road has now been installed and the Broadacre screen is programmed for installation on the 14 September 2022.

### **Current Schemes: Cremators**

- 2.20 All three new cremators are now in situ and are being utilised daily. All the old cremators have now been removed and the temporary cremator moved from site. The abatement equipment is currently being installed and this should be finalised by the end of September 2022
- 2.21 Once the abatement equipment is installed and finalised, commissioning of all three cremators will take place to ensure they meet with the Environment Protection Act. The commissioning of the cremators is to take place during October 2022
- 2.22 The heat exchanger plates will be connected to the existing heating system once the abatement equipment has been installed, allowing the Crematorium to recover the energy and utilise this for heating the building.
- 2.23 The urgent repair works to the steeple have been carried out and all associated costs are within the total scheme budget.
- 2.24 The handover of the project to the client is now scheduled for end of October 2022 provided all the commissioning works are satisfactory.
- 2.25 Despite the inevitable delays, there is no immediate impact on the approved capital programme.
- 2.26 Further repair and restoration works are required to the steeple and chapel roof once the cremator replacement scheme has been completed. Initial surveys of both the steeple and chapel roof have been undertaken with the cost of the surveys being met from the existing scheme contingency. From the surveys, design work and a Listed Building application is now required in order inform a further report on the required actions to the steeple and chapel roof. The cost of the detailed design work and listed building consent is estimated to be £133,000 to be fully funded from the existing scheme contingency budget.

### **Current Schemes: Children's Playgrounds**

- 2.27 The delegated Executive Decision was signed by the Director of Place on 7 July 2022 and following this signed contracts were issued to start the next phases of work.
- 2.28 Work is now underway to remove old timber multi-play units and replace them with more robust metal and plastic units in 5 of the Borough's parks. Work is now complete at Victoria Park in Denton, King George in Ashton is almost complete and work is underway at St Anne's Park in Denton and Egmont Street, Mossley. Stamford Park is due to start on site soon.
- 2.29 Work on replacement of smaller items of play equipment will begin in early October; Officers and Contractors have agreed the priority sites where work will take place first based on the health and safety needs as well as the lead in times for delivery of equipment. Prior to work

taking place signage will be put up at the playgrounds and we will inform Ward Members. The work will be supervised by Engineers and the Greenspace Team and will be a positive cross-directorate project which will benefit the Borough's youngest residents.

### **Current Schemes: Street Lighting**

- 2.30 LED main road street lighting lantern installation is nearing completion with 275 lanterns left to install (6965 installed to date). 700 lanterns of a non-standard nature are still outstanding. These include heritage, Droylsden high-mast and Metrolink lighting (OHLE). All the designs are complete; we are now in the process of programming the installations. The completion of the project is unchanged and scheduled for the third quarter of 2022.
- 2.31 The only area to note is the Metrolink route as we are in dialog with TfGM to arrange a track possession to undertake work on these 200 lanterns. Until we have confirmation of a track possession date we cannot confirm the completion date for this small aspect of the project.

### **3. FLEET REPLACEMENT**

- 3.1 The required project initiation process for STAR to commence procurement activities for the fleet replacement has been completed for thirteen vehicles and tenders returned. The total price returned for all vehicles was £506,094, the original estimate was £396,000, an increase of £110,000. It is envisaged all the vehicles we have received prices for will be delivered in this financial year with the exception of the 3 x Van Mount access platforms (tender price £302,112) which have a 60 week build time. The reason for the significant increase in costs are logistical issues, production issues and a worldwide shortage of parts. The remainder of the £826,000 approved budget will need to be rephrased into 2023/24 financial year.
- 3.2 There are number of other vehicles and plant that were approved as part of the £826,000 budget in the Executive decision Notice of May 2022 but procurement has not yet started and they will not arrive this financial year. The prices for these vehicles and plant is also likely to have increased significantly and Members will be provided with future updates and costs.

### **4. RISK MANAGEMENT**

- 4.1 The table below (Table 4) provides a summary of the high risks associated with the delivery of the Place Capital Programme. The table also provides a summary of mitigating actions in order to minimise risk.

**Table 4**

<b>RISKS</b>	<b>MITIGATING ACTIONS</b>
1. Failure to implement the proposed Capital programme will prevent the appropriate allocation of resources by the Authority.	A robust programme of works will be developed to ensure that the objectives underpinning the Department for Transport and other funding allocations will be met and at the same time meet the objectives contained in Tameside's Community Strategy.
2. Inclement weather preventing commencement and completion of schemes.	A comprehensive and realistic programme of works will be agreed between partners to ensure completion by approved dates. However, should the programme not be achieved it may be necessary to arrange for any outstanding financial resources to be transferred into the following financial year.
3. Due to inflation and supply chain pressures there is currently no certainty on the	Procurement processes will start earlier than normal and the situation will be kept under review and delivery programmes adjusted if necessary.

delivery timescales and availability of materials.	Whilst the Council's Operational Services and external contractors have access to many material suppliers, shortages of materials or delays in delivery may necessitate alternatives to be sourced or approval will be sought to carry forward the project into the following year.
4. Statutory procedures linked to certain schemes could delay implementation.	Should it be necessary approval will be sought to carry over the project into the following year for completion.
5. Failure to deliver schemes funded by external grants will impact on the future success of bids.	External consultancy support being commissioned, with support from STaR, to increase design and business case capacity thereby helping to accelerate the development and delivery of the MCF schemes. Schemes which are currently projected to be completed beyond the funding timescales are being flagged with TfGM to determine opportunities to accelerate approval processes or extend the funding deadline.
6. Significant increase in cost of vehicles and insufficient budget.	Work with suppliers to get up to date costings prior to applying for capital budget and going out to tender. Regular review of costs and budget available.

## 5. RECOMMENDATIONS

### 5.1 As set out at the front of this report

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# APPENDIX 1

## Highways Structural Maintenance

### 2022/23 - Carriageway Resurfacing Programme

<i>Priority</i>	<i>Road</i>	<i>Town</i>	<i>From - To</i>	<b>Estimate £</b>
1	Mossley Road (Five Ways)	Ashton	Queens Rd/Darton Rd/Montague Rd	200,000
2	Yew Tree Lane	Dukinfield	Tennyson Avenue to Lyne Edge Road	85,000
3	Gorse Lane	Ashton	Mossley Road to Ashbourne Drive	90,000
4	Cranbourne Road	Ashton	Oldham Road to Vicarage Road	105,000
5	Quick Road	Mossley	Stockport Road to Oldham Boundary	80,000
6	Talbot Road	Hyde	Mill Street to Ashton Road	67,000
7	Paignton Avenue	Hyde	No 25 to Car Park	12,000
8	Robinson Street	Stalybridge	James Street to Binns Street	54,000
9	Stockport Road	Hyde	Junction of Mottram Old Road (Tesco Express) to Lilly Street	125,000
10	King Street	Dukinfield	No 205 Junction Pickford Lane to Chapel Street (TH side)	110,000
11	Victoria Street	Hyde	Mallory Road to Roundabout	130,000
12	Crescent Road	Dukinfield	Wharf Street to Astley Street	95,000
13	Kay Street/Astley Street	Stalybridge	Forester Drive to side of No 2 Hough Hill Road	60,000
14	Stephenson Avenue	Droylsden	Masefield Road to End	12,000
15	Broadoak Road	Ashton	Ladbrooke Road to Broadoak Crescent	105,000
16	William Street	Ashton	Stockport Road to Manchester Road	140,000
17	High Street	Dukinfield/Stalybridge	Hob Hill to Forester Drive	100,000
18	Arundel Street	Mossley	Anthony Street to Lees Road	105,000
19	Wakefield Road	Stalybridge	No 98 to Printworks Road	120,000
20	Taylor Lane	Denton	Egerton Street to Belmont Avenue	119,000
21	Orchard Street	Hyde	Lumb Road to Frank Street	45,000
22	Joel Lane	Hyde	Arnold Road to Stockport Road	75,000
23	Greenfield Street	Audenshaw	Audenshaw Road to End	45,000
			<b>Estimated Total</b>	<b>2,079,000</b>

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# Agenda Item 7

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	22 September 2022
<b>Executive Member:</b>	Councillor Leanne Feeley – Executive Member (Education Achievement & Equalities) Councillor Jacqueline North– First Deputy (Finance, Resources and Transformation)
<b>Reporting Officer:</b>	Tim Bowman, Director of Education (Tameside and Stockport) Nick Fenwick, Interim Director of Place
<b>Subject:</b>	<b>EDUCATION CAPITAL PROGRAMME</b>
<b>Report Summary:</b>	This report provides members of the Panel with an overview and updated position on the Council's Education Capital Programme and seeks approval of the recommendations to Cabinet as set out in the report.
<b>Recommendations:</b>	That the Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to note the updates on the approved Education Capital Schemes within the report.
<b>Corporate Plan:</b>	Two of the proposed schemes, replacement boilers at Stalyhill Juniors and St John's CE School support the climate and environmental strategy by supplementing gas boilers with air source heat pumps, solar and other decarbonisation measures in line with the Corporate Plan.
<b>Financial Implications:</b> <b>(Authorised by the statutory Section 151 Officer &amp; Chief Finance Officer)</b>	<p>This report provides an update in relation to the schemes already approved and any updates on progress. The Education Capital programme is funded entirely by Grants and contributions, which means the council has to prioritise this spending on priority schemes and emergency works. It is critical value for money considerations are at the heart of our decision making</p> <p>Section 2 of this report details the grant funding available, proposed changes to schemes and unallocated funding for each of the grant funding streams.</p> <p><b>Appendix 1</b> includes details of all current schemes, which have been previously approved.</p>
<b>Legal Implications:</b> <b>(Authorised by the Borough Solicitor)</b>	<p>This report provides Members with an update on the progress made on the education capital projects so that Members can be appraised as to any delays and cost issues together with confirmation where projects have been successfully completed.</p> <p>The report is not seeking any decision in relation to the projects as they are subject to individual due diligence, governance and decision making. Clarity is required in respect of the significant new school project Hawthorns regarding bid to the Football Foundation and how this will interact with the school build contract as it will not be possible to have two contractors on site.</p>
<b>Risk Management:</b>	That the risks highlighted in Section 8 of the report are noted. The Council has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils

in primary and secondary schools in its area. Failure to deliver sufficient school capacity places the Council in breach of its statutory duties.

**Background Information:**

The background papers relating to this report can be inspected by contacting Susan Keymer, Capital Projects Manager.



Telephone: 0161 342 3321



e-mail: [susan.keymer@tameside.gov.uk](mailto:susan.keymer@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1. This report provides an update on the latest position with the Council's Education Capital Programme and seeks recommendation to seek approval of various proposals in line with Council priorities.
- 1.2. The Council's powers to provide and maintain educational facilities are set out in the Education Act 1996. The Council also has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area.
- 1.3. The government allocates funding for school buildings under a number of categories and these are described in Section 2 of this report.
- 1.4. Strategic Planning and Capital Monitoring Panel (SPCMP) is requested to note the content of the report and to make recommendations to Executive Cabinet in respect of the proposed allocation of funding.

## 2. FUNDING AND FINANCIAL POSITION

- 2.1. The government allocates ring-fenced capital grant funding for school buildings under the following main categories:
- 2.2. **Basic Need Funding** – Creating additional places in schools to ensure there are enough places for children in our local area. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.3. The table below provides details on the funding available for Basic Need and the total of approved schemes.

<b>Basic Need Funding</b>	<b>Amount £</b>
Funding Brought Forward	16,400,465
2022/23 Allocation	6,777,120
<b>Total Funding Available</b>	<b>23,177,585</b>
Approved Schemes	4,853,690
Hawthorns Provisionally Approved	12,462,200
<b>Unallocated Funding</b>	<b>5,861,695</b>

- 2.4. Plans will continue to be developed with schools to utilise the unallocated funds to provide additional capacity requirements.
- 2.5. **School Condition Grant Funding** – Maintaining and improving the condition of school buildings. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.6. The table below provides details on the funding available for School Condition and the total of approved schemes.

<b>School Condition Allocation (SCA) Funding</b>	<b>Amount £</b>
Funding Brought Forward	1,144,720
2022/23 Allocation	1,545,070
Contributions from Schools	252,000

<b>Total Funding Available</b>	<b>2,941,790</b>
Approved Schemes	2,934,740
<b>Unallocated Funding</b>	<b>7,050</b>

- 2.7. Schools will contribute towards all school condition schemes. For 2022/23 this currently amounts to £252,000 for the following schools:

School No.	School	Project	Amount £
2019	Stalyhill Junior School	Boiler Replacement	10,000
2024	Lyndhurst Primary	Air Con Replacement	10,000
2025	Broadbent Fold Primary	Roof Replacement	10,000
2055	Aldwyn Primary	Air Con Replacement	10,000
2056	St Anne's Denton	Secure front entrance	137,000
2081	Ravensfield Primary	Air Con Replacement	10,000
3003	St John's C of E Primary	Boiler Replacement	10,000
3003	St John's C of E Primary	Replacement Floors	10,000
3026	Milton St Johns Primary	Front Entrance	10,000
1103	Whitebridge College	Internal Remodelling	25,000
7009	Oakdale School	Alarms	10,000
	<b>Total</b>		<b>252,000</b>

NOTE: Schools can use funds from their DFC or their reserves should they choose to. This decision is devolved to each school.

- 2.8. **Devolved Formula Capital (DFC) Funding** - Devolved Formula Capital is provided to schools to maintain their buildings and fund small-scale capital projects that meet their own priorities, schools arrange these works directly. For 2022/23 the total for Tameside schools is £325,584 and £173,874 for Voluntary Aided schools.
- 2.9. **Special Provision Fund** – This grant is to support capital investments in provision for pupils with special educational needs and disabilities. Full details of existing and proposed schemes are set out in **Appendix 1**.

Special Provision Allocation Funding	Amount £
Funding Brought Forward	129,910
Approved Schemes	129,910
<b>Unallocated Funding</b>	<b>0</b>

- 2.10. **High Needs Provision Capital Allocation (HNPCA)** - is provided to support the provision of new places and improve existing provision for children and young people with special educational needs and disabilities (SEND), this is not time limited. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.11. The table below provides details on HNPCA funding available and the total of the approved schemes.

High Needs Provision Funding	Amount £
Funding Brought Forward	998,150
2022/23 Allocation	3,704,000
<b>Total Funding Available</b>	<b>4,702,150</b>

Approved Schemes	300,415
<b>Unallocated Funding</b>	<b>4,401,735</b>

- 2.12. **Section 106 Developer Contributions** - There is currently £99,931 Section 106 monies remaining from the £491,007 that was approved by Panel and subsequently endorsed by Executive Cabinet at the meetings in March 2020.

### 3. BASIC NEED FUNDED SCHEMES 2021/22 AND BEYOND

- 3.1. **Appendix 1** provides a financial update with details of current Basic Need funded projects, including proposed changes to scheme funding.
- 3.2. The current focus of the Council's Basic Need programme is to create additional places in secondary and special schools where forecasts have indicated a need.
- 3.3. The following paragraphs update the Panel on the position with the current Basic Need works.
- 3.4. **Alder: Link covered walkway between main school and new 4-classroom block. RAG STATUS: COMPLETED**  
 Programme: Works completed over the summer holidays.  
 Budget: £144,125 Approved  
 Remaining Issues: None
- 3.5. **Alder: Secure front entrance. RAG STATUS: RED**  
 Programme: Works to remove the existing canopy and to comply with the planning permission were completed last year.

Works on the replacement new extension are dependent on a signed Deed of Variation (DoV) being in place, a requirement of the PFI Co Lenders. This DoV will cover both the red line boundary queries and the accommodation changes. A draft DoV has been circulated and sign off is scheduled for September.

Budget: £614,540 total remaining budget for the deed of variation and the secure front entrance. In October 2021, an estimate of costs received from the PFI Company of £300,894 although this is likely to increase because of recent design additions and inflation of costs on building materials.

Remaining Issues: A separate Executive Decision Notice will be produced to enter into the contract to build the new entrance when final costs are known but this cannot be produced until agreement is reached on the Deed of Variation for the changes to the accommodation.

- 3.6. **Aldwyn: Completion of External Play Areas. RAG STATUS: GREEN**  
 Programme: Scheduled to complete by October half term.

Works need to be undertaken on the rear playground to compensate for play space lost with the new building extension footprint. Significant drainage work is required and the relocation of the security fence.

Budget: £247,000

A programme of works is awaited from the LEP which are expected to be completed by October half term. Planning permission has been granted for the relocation of the fence line.

- 3.7. **All Saints Catholic College– works to sports and other facilities to support additional places. RAG STATUS: GREEN**  
 Programme: The works will be overseen by the Shrewsbury Diocese. The school have considered their priorities and are working on a programme of works concentrating on

extending PE and dining facilities. Phase 1 and 2 are almost complete. Phase 1 of the scheme was to remodel two classrooms into a fitness studio and dance studio to support additional places at the school. Phase 2 of the scheme is to remodel and refurbish five science labs and the associated prep room and remodel existing changing rooms and gym. Phase 3 is scheduled to be complete by the end of 2022/23 school year to ensure the impact of the work is minimised to existing students.

Budget: £1.990m approved.

Remaining Issues: Further phases of work at the school will follow governance procedures to recommend grant agreements.

**3.8. Denton Community College: Provision of 6-classroom modular teaching block, internal remodelling and associated works. RAG STATUS: GREEN**

Programme: The remaining works being the provision of a linked covered walkway between the new block and the main school, and some courtyard canopies to allow dining provision to be expanded were completed over the summer holidays.

Budget: £288,000 previously approved

Remaining Issues: None.

**3.9. Hawthorns Primary Academy New school building. RAG STATUS: AMBER**

Programme: New school building planned. Currently producing designs to RIBA Stage 4 – that is a design ready to go out to tender. This work was approved at March 2022 Executive Cabinet.

The planning application for the new school was submitted in July 2022 and a decision is expected in October 2022. In the meantime work continues on finalising the detailed design.

Part of the scheme is to create additional football facilities that can be used by Hollingworth Juniors FC and by other community groups. Discussions with the Football Foundation and Sport England continue. Panel at its meeting in July 2022 approved the appointment of a specialist consultant to submit a bid to the Football Foundation for the proposed full-sized grass football pitch alongside a 3G synthetic turf pitch both available to the school during school hours.

Budget: £13m provisionally approved at June 2021 Executive Cabinet.

Remaining Issues: Bid to the Football Foundation. A further detailed report will be made to Executive Cabinet with detailed final costings for the school to enable a contract to be entered into.

**3.10. Rayner Stephens Academy - Expansion - Improvement works to science and dining facilities in support of additional places. RAG STATUS: GREEN**

Programme: The proposals include six new classrooms including a drama studio, increased toilet provision, an expanded library and improvements to outdoor areas. Indicative costs were obtained by the school after an initial feasibility study was completed. Designs are currently being developed in advance of obtaining final costs and specific timescales. There have been some delays due to Covid.

Budget: £1.3m approved.

Remaining Issues: Finalisation of designs and costs and production of a grant agreement

**3.11. St John's CE: Two classroom extension: RAG STATUS COMPLETED**

Programme: Main scheme completed



Budget: £142,200 approved

Remaining Issues: A mobile classroom was provided for the duration of the main works to temporarily accommodate pupils. This unit is being retained so that Early Years pupils can be housed while the repairs to the floors in the Early Years area can be completed (See paragraph 4.21 below). The remaining budget will cover the removal of the unit when these works are completed.

#### **4. SCHOOL CONDITION GRANT SCHEMES**

- 4.1. **Appendix 1** provides a financial update with details of current School Condition Allocation (SCA) funded projects, including proposed changes to scheme funding.
- 4.2. In order to develop an informed asset management plan for schools that remain under the Council's responsibility an independent surveyor was appointed to carry out condition surveys of existing school premises. The intention is to create a transparent and targeted schedule of works required to school buildings.
- 4.3. The budget available is insufficient to meet the demands placed upon it and the surveyors were asked to identify priorities of the works required within each school and across the portfolio of schools.
- 4.4. In addition to the works identified in the condition survey, there are other calls on the School Condition Allocation budget. This is the only central source of grant money to spend on schools (other than Basic Need, which is purely to create new school places). It has been custom and practice to address health and safety items and support disabled access by using the School Condition Allocation funding.
- 4.5. **Contingency**  
Reactive school condition issues are covered by a contingency allocation of which there is £150,000 allocated for this financial year.
- 4.6. An allocation of £45,000 for TMBC project management costs in relation to School Condition Allocation (SCA) schemes was approved at March 2022 Panel and Cabinet. This will be allocated against relevant schemes throughout the year and an update will be provided once allocated.
- 4.7. The following paragraphs describe those schemes with significant variations from the original estimates or update the Panel on progress on schemes already within the programme.
- 4.8. **Arlies Primary School Stalybridge – Full rewire. RAG STATUS: COMPLETED**  
Programme: The rewire was completed on schedule over the summer  
Budget: £389,000. Previously approved.  
Remaining Issues: None
- 4.9. **Broadbent Fold Primary: Roof replacement. RAG STATUS: COMPLETED**  
Programme: the works were completed in July 2022. There was a slight delay during construction due to bad weather conditions.  
Budget: £421,000 previously approved.  
Remaining Issues: None
- 4.10. **Corrie Primary School – Heating system failure. RAG STATUS: COMPLETED**  
Programme: At its July meeting, Executive Cabinet approved £28,500 as a contribution to the cost of repairing the school's heating system which had failed following an underground leak.  
Budget: £28,500 previously approved

Remaining Issues: None

- 4.11. **Gee Cross Holy Trinity CE Primary: Gable end/roof works. RAG STATUS: AMBER**  
Programme: A much larger scheme than was originally envisaged was agreed in principle by Executive Cabinet in July 2022. The scheme has expanded from the original works to the gable end to now encompass replacement of the life-expired flat roof over the admin and toilet areas. The scheme also involves replacing original metal windows with double-glazed uPVC windows and complete repointing of the gable end and adjacent areas. At the time of writing final costs are awaited from the LEP.  
Budget: £270,000 approved in July 2022.  
Remaining Issues: Rescheduling of gable end and roof works once costs are agreed.
- 4.12. **Milton St John's CE Primary: Secure entrance extension design. RAG STATUS: COMPLETED**  
Programme: Design works were completed spring 2022  
Budget: £19,600 approved.  
Remaining Issues: None
- 4.13. **Milton St John's CE – Secure entrance extension. RAG STATUS: GREEN**  
Programme: Completion of the new secure entrance by December 22.  
Budget: £240,000 previously approved  
Remaining Issues: None
- 4.14. **Oakdale Primary School – Intruder alarm systems. RAG STATUS: GREEN**  
Programme: Summer 2022  
Budget: £90,000 approved July 2022.  
  
Intruder alarm on track for completion over the summer break  
Remaining Issues: None
- 4.15. **Russell Scott Primary: Funding for further emergency works pending the resolution of the options appraisal on the future development of the school. RAG STATUS: RED**  
Programme: As and when required. Emergency electrical works have been completed over the summer holidays at a cost of £8,000.  
Budget: £49,500 approved to carry out any necessary emergency repairs during 2022/23.  
Remaining Issues: Identifying funding for the future redevelopment of the school. A bid for rebuilding Russell Scott under the DfE School Rebuilding Programme was submitted to the DfE before the 3 March 2022 deadline. The outcome is awaited, although, surveyors from the DfE conducted a further site visit on 3 August. We await further feedback from the DfE.
- 4.16. **St Anne's Denton secure entrance extension. RAG STATUS: GREEN**  
Programme: Panel and Executive Cabinet agree in July 2022 additional funding to ensure this scheme could go ahead to resolve long-standing safeguarding and disabled access problems by building an extension at the front of the school. Planning permission has previously been obtained.  
Budget: £373,000 approved plus £137,000 contribution from the school.  
Budget: Final costs will be £510,000 including a contribution of £137,000 approved July 2022.  
Remaining Issues: Entering into a contract with the LEP and agreeing a building programme with the school and LEP. It is expected that a start on site will be made by the end of the autumn term with completion during the summer of 2023.
- 4.17. **St John's CE Dukinfield – Boiler replacement and decarbonisation measures. RAG STATUS: GREEN**  
Programme: The boiler at St John's is original to this 1970s school and is the highest priority for replacement. Previously the boiler would have been replaced like-for-like but the opportunity has arisen to include the boiler replacement as part of a decarbonisation bid submitted to the GMCA. The advantage of this is that the school will receive additional

decarbonisation works such as solar panels, insulation etc. as well as replacing the main boiler. The works will involve replacing the existing installation with a new air source heat pump as the primary installation, along with a smaller back-up gas boiler. This bid has now been approved by GMCA. Unlike previous rounds of the Decarbonisation scheme there is a significant contribution of “matched funding” that must be made to secure the wider grant. Budget: £160,000 already approved contribution from Education towards this project. An allowance for items not covered by the decarbonisation grant such as asbestos surveys and removal are included in this approved budget.

Remaining Issues: Asbestos surveys and removal, design and carrying out of the scheme during 2022/23. An Asbestos survey took place during June 22 with a result that no asbestos needed removing.

**4.18. St John’s CE, Dukinfield – Early Years Department – Major floor replacement. RAG STATUS AMBER**

Programme: As reported to the July meeting of Panel there are problems with floors in this area of school caused by significant damp. The first phase of the repairs to the toilet areas has been completed at a cost of £45,600. Prices are awaited for the remaining areas to be treated.

Budget: £150,000 approved July 2022.

Remaining Issues: Scheduling of the remaining floor repairs and removal of double mobile used as temporary accommodation.

**4.19. Stalyhill Infants: Drainage. RAG STATUS: COMPLETED**

Programme: Major repairs to the drainage system was completed over the summer holidays.

Budget: £35,200 previously approved.

Remaining Issues: None.

**4.20. Stalyhill Junior School, Stalybridge – Boiler replacement and decarbonisation measures. RAG STATUS: GREEN**

Programme: This is another boiler in need of urgent replacement. As with St John’s CE above the scheme was included in the successful bid to GMCA for decarbonisation funding. Budget: £140,000 approved. An allowance for items not covered by the decarbonisation grant such as asbestos surveys and removal are included in the approved budget.

Remaining Issues: Asbestos surveys and removal, design and carrying out of the scheme during 2022/23. An asbestos survey was carried out in June 22 where significant asbestos was detected. Costs have now been received for the asbestos removal of £14,422.60 which are contained within the original budget estimate previously approved. Asbestos removal works were carried out during August 2022.

**4.21. Whitebridge College: Creation of secure entrance & internal remodelling. RAG STATUS: AMBER**

Programme: The internal remodelling of the front entrance corridor to minimise security risks and assist with the management of pupils. Works to the reception area were completed over the summer holidays.

Budget: £105,000 approved. (£45,000 SCA allocation, £35,000 developer contribution & £25,000 school contribution)

Remaining Issues: Rescheduling of the works in relation to the internal remodelling. Await further feedback from school.

**4.22. Asbestos management Surveys – Survey of locations inaccessible when original surveys carried out. RAG STATUS: AMBER**

Programme: Continuing to re-visit schools to complete surveys on rooms that were inaccessible when the main surveys were carried out.

Budget: £43,000 approved and costs will be within budget.

Remaining Issues: None

**4.23. Condition Surveys – Resurvey of 20% of schools. RAG STATUS: AMBER**

Programme: Now deferred until later in 2022  
Budget: £62,000 approved. The work now needs to be tendered but costs are expected to be within budget.  
Remaining Issues: None

4.24. **Structural Engineers' Fees. RAG STATUS: GREEN**

Programme: As and when required  
Budget: £5,800 previously approved.  
Remaining Issues: None

4.25. **Air Conditioning Systems at Lyndhurst, Ravensfield and Aldwyn Schools. RAG STATUS: AMBER**

Programme: Summer 2022. Because of protracted delivery times, the original programme to carry the works out over the summer could not be achieved. The works will now take place during the Autumn term.

Budget: £100,000 previously approved. Tenders have now been received at a total cost of £52,000. On completion of the work, the remaining budget will be returned to the general SCA budget.

Remaining Issues: Scheduling of the works.

**5. SPECIAL PROVISION FUND & HEALTHY PUPILS CAPITAL FUND**

5.1. **Appendix 1** provides a financial update of the current Special Provision and Healthy Pupils' capital funded projects, including any proposed changes to scheme funding.

5.2. **Cromwell School: Phase 3 Alterations. RAG STATUS: GREEN**

Programme: Alterations to create sixth form provision. Two phases of work have already been completed. The next phase, Phase 3a is the conversion of a Rayner Stephens Food Tech Room to create additional accommodation for Cromwell, this was completed over the summer holidays. Phase 3b will be the reinstatement of a disused Rayner Stephens toilet block for Cromwell use.

Budget: £231,600 approved July 2022 (£108k from special provision and £124k from High Needs Provision).

Remaining Issues: Further development of potential Phase 3b option.

**6. HIGH NEEDS PROVISION CAPITAL FUND**

6.1. **Appendix 1** provides a financial update of the current High Needs Provision Capital funded projects, including any proposed changes to scheme funding.

6.2. **Pinfold Primary School – Support for pupil with Special Educational Needs: RAG STATUS: RED**

Programme: A pupil at the school requires adaptations to the existing toilet provision. Unfortunately there are structural alterations required which means that the estimated cost is considerable.

Budget: £77,000 approved July 2022.

Remaining Issues: Agreement on final costs with the PFI operator and carrying out of the scheme during the Autumn term.

6.3. **Rosehill Methodist Primary Academy. RAG STATUS: GREEN**

Programme: The school is establishing a resource base for 10 children with Education, Health and Care Plans. Although there are no major capital requirements, the school requested £23,000 to refurbish an external play area to allow children in the resourced provision to have dedicated access to a suitable play area. As an academy, this funding is subject to a grant agreement and we are awaiting the grant agreement to be signed by the

Epworth Trust to release the funding.  
Budget: £23,000 previously approved.  
Remaining Issues: Completion of grant agreement.

6.4. **Wildbank Primary School – Hawthorns Satellite Provision: RAG STATUS COMPLETED**

Programme: Because of increased pupil demand the current Hawthorns building is unable to accommodate all the pupils. From September 2022 an additional satellite site for Hawthorns pupils was provided in the former nursery building at Wildbank. Some minor internal alterations took place. The main works involved extending the car park area to provide space for taxis and minibuses to use as a drop off/pick up point for the Hawthorns pupils and this was completed over summer 2022.

Budget: £60,000 previously approved.

Remaining Issues: None

**7. PROCUREMENT AND ADDED VALUE**

7.1. In accordance with Council policy and contractual arrangements all capital projects should be procured through the Tameside Investment Partnership/LEP except alterations to PFI schools are procured through the PFI contracts. Capital projects at Voluntary Aided schools are generally procured directly by the relevant governing body and diocese as they own the buildings and/or have separate governance arrangements.

7.2. In addition to a fixed price and scope being provided, the LEP has a responsibility to confirm to the Council that value for money is being delivered, either through tendering or benchmarking using independent review on the larger projects. The LEP has also committed to delivering added value in the form of using local supply chains and providing apprenticeships and work experience opportunities.

**8. RISK MANAGEMENT**

8.1. The specific risks and mitigation plans, associated with each of the projects, have been identified in the main section of the report.

8.2. Inflation in the building industry is also a more significant risk than previously experienced and larger schemes will be most affected. Early scoping and pricing of the works will mitigate against this and enable projects to be delivered in a timely and cost-effective manner.

**9. RECOMMENDATIONS**

9.1. As set out at the front of the report.

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School	Educational Outcome to be Achieved	Project	Funded by	Who is delivering the project	Expected Delivery Date	Actual Completion Date	Initial Budget Allocation	Approved Date	Approved by	Additional Budget Requests	Approved Date	Approved by	Comments	Total Additional Requested	Total Project Budget	Prior Years Spend	In Year Spend	Total Spend to Date	Forecast Spend	Variation to Budget	RAG Status	Comments	
Alder High School	Increase intake from 155 to 180	Secure reception & a walkway between main building and modular building	Basic Need	PFI	Sep-21		25,000	22/03/2017	Executive Cabinet	4,501	18/10/2017	Executive Cabinet	Final design costs were higher than originally expected	2,166,748	2,191,748	1,722,154	9,317	1,731,472	2,191,748	0		Covered Walkway - Blue	
										49,005	13/12/2017	Executive Cabinet	Develop design stage to RIBA Stage 6										
										1,201,134	21/03/2018	Executive Cabinet	Expected costs of works										
										505,093	25/07/2018	Executive Cabinet	Tender cost of the 4 classroom extension and entrance remodelling returned a higher cost than expected and to allow the works to progress										
										107,015	28/11/2018	Executive Cabinet	The internal alterations have been completed under budget and the net effect of these changes is a need to allocate an additional £107,015 to the scheme										
										300,000	27/03/2019	Executive Cabinet	Final costs have now been identified to construct a four-classroom extension.										
Aldwyn Primary School	Increasing intake from 45 to 60	4 Classroom extension and ancillary spaces	Basic Need	LEP	Apr-22	Apr-22	2,400,000	24/03/2016	Executive Cabinet	128,019	19/10/2016	Executive Cabinet	Phase 2 post tender price was £2,528,019, the additional request was to increase the budget to the post tender price	903,207	3,303,207	3,178,225	-19,063	3,159,162	3,303,207	0		Secure Front Entrance - Red	Green
										135,000	21/03/2018	Executive Cabinet	To deliver a suitable contingency plan for the mobile blocks										
										340,188	28/11/2018	Executive Cabinet	Final costs returned and also includes a client contingency for unforeseen risks.										
										150,000	24/07/2019	Executive Cabinet	Additional temporary accommodation										
										140,000	29/07/2020	Executive Cabinet	Report doesn't give info on specifically what this is for										
										301,000	28/07/2021	Executive Cabinet	To see the project through to completion										
										-330,000	27/07/2022	Executive Cabinet	Final works need to be undertaken on the rear playground once the mobile is removed. It is estimated this will cost £208,000. It is proposed to return the remaining funding to the Basic Need unallocated pot.										
39,000	27/07/2022	Executive Cabinet	Actual costs received from the LEP for completing the rear playground of £247,000.																				
All Saints High School	Additional school places are available from 01/09/21	Improvement works to sports facilities in support of the additional places	Basic Need	Grant Agreement with School	TBA		2,000,000	29/07/2020	Executive Cabinet				£100,000 was originally requested 27 November 19 to scope the works, a further £1,900,000 was requested 29 July 20 as the maximum proposed investment.	0	2,000,000	88,602	801,200	889,802	2,000,000	0	Green		
Cromwell School	Increase intake by 30	Expansion of Sixth Form Provision	Special Provision £561,200 Basic Need £100,000 High Needs £123,800	LEP	Sep-21	Sep-21	155,000	27/11/2019	Executive Cabinet	500,000	25/03/2020	Executive Cabinet	Initial budget requested was for the development of the scheme and more detailed design costs. The additional request is to progress with the works.	630,000	785,000	553,392	-18,396	553,391.55	785,000	0		Green	
										130,000	27/07/2022	Executive Cabinet	To progress with Phase 3 of the alterations.										
Denton Community College	Creating an additional 60 places	Provision of 6-classroom modular teaching block, internal remodelling and associated works	Basic Need	PFI	2021		100,000	27/03/2019	Executive Cabinet	750,000	24/07/2019	Executive Cabinet	£100,000 for initial scoping and design costs. High level budget for the temporary six-classroom block, including the building, associated civil engineering and services, ICT and furniture	1,270,000	1,370,000	1,083,522	0	1,083,522	1,370,000	0		Green	
										520,000	25/09/2019	Executive Cabinet	The current estimate for the works is £1,366,647, this request is to increase the budget to the new estimated costs.										
Hawthorns Primary School	Increase special school places from 140 to 220	Relocation of the school	Basic Need £12,462,200 Special Provision £316,000 High Needs Provision £221,800	LEP	Sep-23		13,000,000	23/06/2021	Executive Cabinet					0	13,000,000	521,145	200,798	721,943	13,000,000	0	Amber	Initial agreement to progress to RIBA stage 3 costing £537,800. Currently producing designs to RIBA Stage 4 – that is a design ready to go out to tender.	
Hyde Community College	N/A	Purchase of 2 classroom mobile block	Basic Need	LEP	Sep-21	Apr-22	70,000	28/07/2021	Executive Cabinet					0	70,000	0	59,620	59,620	70,000	0	Blue		
Pinfold Primary	Support for pupil with Special Educational Needs	Adaptations to the toilet provision	High Needs Provision	PFI Co	Oct-22		77,000	27/07/2022	Executive Cabinet					0	77,000	0	0	0	77,000	0	Red		
Raynor Stephens Academy	Increase intake from 150 to 180	Improvement works to science and dining facilities in support of additional places	Basic Need	Grant Agreement with School	TBA		475,000	21/03/2018	Executive Cabinet	835,000	23/06/2021	Executive Cabinet	The estimated cost of the work is £1.3m, this additional request is to cover the cost of the work.	835,000	1,310,000	4,422	0	4,422	1,310,000	0	Green	Progressing with the grant agreement	
Rosehill Methodist Primary Academy	Establishing a resource base for 10 children with EHCPs from Sept 21	Refurbish an external play area to allow children in the resourced provision to have dedicated access to a suitable play area	High Needs Provision	Grant Agreement with School	Sep-21		23,000	06/09/2021	Executive Cabinet					0	23,000	40	0	40	23,000	0	Green		
St Johns CE Dukinfield	Increase pupil number from 30 to 45 in each year group	Expansion of the school	Basic Need	LEP	Dec-21	Dec-21	40,000	24/03/2016	Executive Cabinet	60,000	19/10/2016	Executive Cabinet	Due to the urgency to provide accommodation by September 17 further surveys are required sooner than originally expected	1,576,891	1,616,891	1,484,040	-43,763	1,440,277	1,616,891	0		Blue	
										29,891	18/10/2017	Executive Cabinet	To progress to RIBA Stage 7										
										750,000	21/03/2018	Executive Cabinet	Additional costs for 2 classroom extension										
										150,000	27/03/2019	Executive Cabinet	Costs for a temporary 2 classroom mobile block for September 19 to Easter 20										
										200,000	27/03/2019	Executive Cabinet	A new estimate of costs provided by Robertson, also includes an £82,000 contingency										
										72,000	24/07/2019	Executive Cabinet	The LEP provided an estimate cost for production										
										150,000	25/09/2019	Executive Cabinet	Further costs for temporary accommodation										
										165,000	28/07/2021	Executive Cabinet	To cover historic credit notes, project management costs, extension of mobile hire and a contingency										
134,000	25/03/2020	Executive Cabinet	Continuing discussions & planning stages																				
St Thomas More	Increase intake by 10 in 2021 and 10 further in 2023	Improvement works to dining facilities and an additional classroom (no sports facilities)	Basic Need £141,000 Healthy Pupil Capital £134,000	Grant Agreement with School	Dec-21	Apr-22	100,000	27/11/2019	Executive Cabinet	16,000	28/07/2021	Executive Cabinet	The school are considering a larger scheme than originally planned and requesting the council contribute £250,000 towards the project.	175,000	275,000	102,432	107,035	209,467	275,000	0		Blue	
										25,000	06/09/2021	Executive Cabinet	The cost of the projects has increased by £50,000 due to the increasing price of materials in the building trade. The school are contributing an additional £25,000.										
Wilbank Primary	Internal Alterations	Extension of the car park area to provide space for taxis and minibuses to use as a drop off/pick up point for the Hawthorns pupils	Basic Need	TMBC Engineers	Sep-22		60,000	27/07/2022	Executive Cabinet					0	60,000	0	0	0	60,000	0	Blue		
Place Planning Software	Pupil forecasting	Modelling framework for pupil forecasting 2022-23	Basic Need	Edge Analytics LTD	N/A	N/A	12,000	14/03/2022	Executive Cabinet					0	12,000	0	0	0	12,000	0	Green		
Place Planning Software	Pupil forecasting	Modelling framework for pupil forecasting 2023-24	Basic Need	Edge Analytics LTD	N/A	N/A	12,000	14/03/2022	Executive Cabinet					0	12,000	0	0	0	12,000	0	Green		
Place Planning Software	Pupil forecasting	Modelling framework for pupil forecasting 2024-25	Basic Need	Edge Analytics LTD	N/A	N/A	12,000	14/03/2022	Executive Cabinet					0	12,000	0	0	0	12,000	0	Green		
Arlies Primary	Maintaining condition of schools	Asbestos removal	Condition	LEP	Mar-22	Apr-22	35,000	24/03/2021	Executive Cabinet	66,000	14/07/2021	Cllr Leanne Feeley Cllr Oliver Ryan	Estimate works to cost £100k, the works approved early July were to allow for the asbestos removal to commence	185,280	220,280	182,826	19,855	202,681	220,280	0		Blue	
										34,000	28/07/2021	Executive Cabinet	Estimate works to cost £100k, the works approved early July were to allow for the asbestos removal to commence										
										30,200	Contingency Approved	N/A	Additional asbestos discovered in the plant room that was not picked up on the original survey										
										-35,000	24/11/2021	Executive Cabinet	Budget was requested twice in error										
										35,625	24/11/2021	Executive Cabinet	Underspend from removing the mobile block to be reallocated to use towards the asbestos removal										
54,455	24/11/2021	Executive Cabinet	To take the scheme to the total predicted cost of £220,280																				
Arlies Primary	Maintaining condition of schools	Rewire/Lath & Plaster Ceilings	Condition	LEP	Sep-22		370,000	14/03/2022	Executive Cabinet	19,000	27/07/2022	Executive Cabinet	Original budget allocation was a high level estimate, tenders have been received at £389,040.	19,000	389,000	0	49,953	49,953	389,000	0	Blue		
Broadbent Fold	Maintaining condition of schools	Roof replacement	Condition	LEP	Jun-22		300,000	28/07/2021	Executive Cabinet	121,000	Contingency Approved	N/A	Additional costs following tender and value engineering exercise to be met from contingency.	121,000	421,000	101,243	319,730	420,973	421,000	0	Blue		
Corrie Primary	Maintaining condition of schools	Heating system failure	Condition	School	Feb-22	Feb-22	28,500	27/07/2022	Executive Cabinet					0	28,500	0	0	0	28,500	0	Blue		
Holy Trinity Gee Cross Primary	Maintaining condition of schools	Gable end/roof works	Condition	LEP	Nov-22		70,280	29/07/2020	Executive Cabinet	200,000	27/07/2022	Executive Cabinet	Increase in the scope of the scheme.	200,000	270,280	0	0	0	270,280	0	Amber		
Milton St Johns Primary	Maintaining condition of schools	Develop secure front entrance to tender stage	Condition	LEP	Dec-22		18,000	16/12/2020	Executive Cabinet	1,600	27/07/2022	Executive Cabinet	Actual costs for the design works are £19,620	1,600	19,600	1,855	15,662	17,517	19,600	0	Blue		
Milton St Johns Primary	Maintaining condition of schools	Secure front entrance	Condition	LEP	Dec-22		240,000	27/07/2022	Executive Cabinet					0	240,000	0	-0	-0	240,000	0	Green		

School	Educational Outcome to be Achieved	Project	Funded by	Who is delivering the project	Expected Delivery Date	Actual Completion Date	Initial Budget Allocation	Approved Date	Approved by	Additional Budget Requests	Approved Date	Approved by	Comments	Total Additional Requested	Total Project Budget	Prior Years Spend	In Year Spend	Total Spend to Date	Forecast Spend	Variation to Budget	RAG Status	Comments
Oakdale Primary School	Maintaining condition of schools	Alarm systems	Condition	LEP	Sep-22		50,000	14/03/2022	Executive Cabinet	40,000	27/07/2022	Executive Cabinet	Expected costs are higher than originally estimated.	40,000	90,000	0	5,130	5,130	90,000	0	Green	
Russell Scott Primary	Maintaining condition of schools	Ongoing works to repair school	Condition	School	Mar-22		50,343	28/07/2021	Executive Cabinet					0	50,343	808	0	808	50,343	0	Red	Ongoing works
St Anne's Denton	Maintaining condition of schools	Secure front entrance	Condition £390,000 School Contribution £137,000	LEP	Mar-23		150,000	29/07/2020	Executive Cabinet	60,000	28/07/2021	Executive Cabinet	To progress the scheme as the tender costs have come back higher than originally thought	377,000	527,000	16,864	0	16,864	527,000	0	Green	
										60,000	14/03/2022	Executive Cabinet	Due to price inflation in the industry additional budget is required									
										137,000	27/07/2022	Executive Cabinet	Contribution from School added to programme.									
										120,000	27/07/2022	Executive Cabinet	Final costs will be £510,000, the original tenders were done 16 months ago and costs have increased since the original tender was completed.									
St Johns CE Dukinfield	Maintaining condition of schools	Nursery floor repairs	Condition	LEP	Aug-22		25,000	24/11/2018	Executive Cabinet	300,000	14/03/2022	Executive Cabinet	To retain the mobile block currently on site and progress the works to tender	139,100	164,100	10,118	45,602	55,720	164,100	0	Amber	
										-160,900	27/07/2022	Executive Cabinet	Estimated costs are £150,000 and it is proposed the £160,000 is returned to the unallocated Condition funding									
St Johns CE Dukinfield	Maintaining condition of schools	Boiler replacement	Condition	LEP	Sep-22		160,000	14/03/2022	Executive Cabinet					0	160,000	0	0	0	160,000	0	Green	
Stalyhill Infants	Maintaining condition of schools	Drainage	Condition	LEP	Jun-22		8,000	Contingency Approved	N/A	33,000	14/03/2022	Executive Cabinet	The original budget allocation was for a survey to be completed. Rectification of urgent drainage problems identified subsequent to the roof replacement scheme.	35,200	43,200	8,132	0	8,132	43,200	0	Blue	
										2,200	27/07/2022	Executive Cabinet	Final costs have been confirmed as £35,200									
Stalyhill Juniors	Maintaining condition of schools	Boiler replacement	Condition	LEP	Sep-22		140,000	14/03/2022	Executive Cabinet					0	140,000	0	0	0	140,000	0	Green	
Tameside Pupil Referral Unit	Maintaining condition of schools	Various health and safety works	Condition	LEP	TBA		50,000	31/01/2020	Tim Bowman					0	50,000	30,011	-4,923	25,088	50,000	0	Amber	
Tameside Pupil Referral Unit	Maintaining condition of schools	Secure Entrance and Internal remodelling	Condition £45,000 School Contribution £25,000 Developer Contribution £35,000	LEP	Sep-22		15,000	28/07/2021	Executive Cabinet	90,000	14/03/2022	Executive Cabinet	Costs of £105,000 have been identified and the initial budget was an estimate of the costs.	90,000	105,000	0	0	0	105,000	0	Amber	
Ravensfield, Aldwyn & Lyndhurst	Maintaining condition of schools	Air Conditioning replacement	Condition	LEP	Sep-22		100,000	14/03/2022	Executive Cabinet					0	100,000	0	4,529	4,529	100,000	0	Amber	
Asbestos Survey	Maintaining condition of schools	Surveys	Condition	LEP	Mar-23		43,000	N/A	N/A				£43,000 carried forward from 21/22	0	43,000	0	0	0	43,000	0	Amber	
Stock Condition Survey	Maintaining condition of schools	Surveys	Condition	LEP	Mar-23		62,000	N/A	N/A				£62,000 carried forward from 21/22	0	62,000	0	0	0	62,000	0	Amber	
Structural Engineers Fees	Maintaining condition of schools	Structural engineers fees at various schools	Condition	LEP	Mar-23		800	N/A	N/A	5,000	27/07/2022	Executive Cabinet	£800 carried forward from 21/22 £5,000 is required to carry out structural engineer works for 22/23.	5,000	5,800	0	170	170	5,800	0	Green	
School Condition Related Works Contingency	Maintaining condition of schools	Contingency for urgent works	Condition	N/A	N/A	N/A	150,000	14/03/2022	Executive Cabinet				£3,800 carried forward from 21/22	0	150,000	0	0	0	150,000	0	Green	Approval from the allocation of contingency is given by the Director of Education.
Project Management Costs	Maintaining condition of schools	Costs to management these projects - This will be reallocated across the schemes	Condition	N/A	N/A	N/A	45,000	14/03/2022	Executive Cabinet					0	45,000	0	0	0	45,000	0	Green	

Green	Scheme is on time to deliver to the original timescale. Scheme will be within the Authorised Budget.
Amber	Scheme will be later than original timescale. Scheme will not be delivered within the original approved but there is additional funding available.
Red	Scheme will be later than original timescale and will impact on Council/School service delivery. Scheme is over budget and presents a risk to the council finances.
Blue	Completed



# Agenda Item 8

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	22 September 2022
<b>Executive Member:</b>	Councillor John Taylor – Executive Member (Adult Social Care, Homelessness and Inclusivity)
<b>Reporting Officer</b>	Stephanie Butterworth – Director of Adult Services
<b>Subject:</b>	<b>ADULTS CAPITAL PLAN 2022/23 Update</b>
<b>Report Summary:</b>	<p>This report provides an update of the developments in relation to the Adults Capital Programme for –</p> <ul style="list-style-type: none"><li>• schemes previously approved and still underway,</li><li>• the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget.</li></ul>
<b>Recommendations:</b>	That the Strategic Planning and Capital Monitoring Panel be recommended to ask Executive Cabinet to note the progress updates against Adults’ capital projects
<b>Corporate Plan:</b>	The proposals contained within this report support the delivery of the Corporate Plan.
<b>Policy Implications:</b>	In compliance with Council policy.
<b>Financial Implications:</b> <b>(Authorised by the statutory Section 151 Officer &amp; Chief Finance Officer)</b>	<p>This report seeks to provide the quarterly update on:-</p> <ul style="list-style-type: none"><li>• The previously approved projects that are funded through capital monies and delivered through the Adults Directorate, noting progress since the last update to Strategic Planning and Capital Monitoring Panel (SPCMP) in July 2022.</li><li>• The usage of the wider disabled facilities grant (DFG) and other related adaptations funding.</li></ul>

The approved projects for 2022/23 include:

	Project	Total Funding Approved	22/23 Allocation
1.	Moving with Dignity (Single Handed Care)	£385k DFG	£190k
2.	Disability Assessment Centre	£250k DFG	£0
3.	Replacement of ageing and obsolete equipment	£46k DFG	£35k

The remaining allocation for DFG Funding allocation for 22/23 has been relocated to 23/24 in line with Project Scheme timescales

Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.

Appendix 1 includes the full details of the Adult Services capital programme.

The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15.4m is fully allocated to Council

priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections.

The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

### **Financial Summary**

Specific comments regarding individual projects are as follows:

#### **1. Moving with Dignity**

Following the success of the project there is a funding agreement in place for FY22/23 for the Moving with Dignity Team, which is funded by Disabled Facilities Grant. A total of £385k has been approved with £190k projected to be spent in 22/23 and £195k due to be spent in 23/24 in line with agreed plans.

#### **2. Disability Assessment Centre**

This funding has been reallocated to 23/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored.

#### **3. Replacement of ageing and obsolete equipment**

Staff salaries are funded from Disabled Facilities Grant on the same principles as for the Moving with Dignity team. The DFG funded post has been vacant due to recruitment issues, which is reflected in the projected outturn position for 22/23 where it has been assumed that the post will be filled by July 2022A budget reallocation of £46k in 22/23 has been re-profiled to reflect this

#### **4. Disabled Facilities Grant (DFG)**

There is a budget allocated to 22/23 of £358k, which is an element of the 21/22 grant allocation. The permission to spend the 22/23 grant allocation of £2,849,319 has been previously approved. There are plans in place to review and allocated the reserve balance of DFG unspent Grant. This will form part of the Capital reserve report.

#### **5. Changing Places Toilets**

This item is reported for note but, for financial purposes, is not yet formally part of the capital programme and no budget is yet attached to it. If the Expression of Interest was successful the Council would obtain £100k in new funding but would be obliged to put forward a £25k co-funding element. This could reasonably be transferred the Disabled Facilities Grant allocation. DLUHC

has already issued the first stage payment of £40,000 to the Council for the 4C scheme.

**Legal Implications:**  
**(Authorised by the Borough Solicitor)**

This is a general update report to enable Members to scrutinise the progress being made in relation to the capital projects and provide clarification if there have been any delays. This form of scrutiny is all the more important in times of financial challenge and spiralling costs.


This report is not seeking again decision making in relation to the individual projects which are subject to their own due diligence, decision making and governance.

**Risk Management:**

Risks are contained within the body of the report.

**Background Information:**

The background papers relating to this report can be inspected by contacting Tracey Harrison, Assistant Director, Adults

 Telephone: 0161 342 3414

 e-mail: [tracey.harrison@tameside.gov.uk](mailto:tracey.harrison@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 The Council has limited resources available to fund Capital Expenditure and the current capital programme, which is based upon receiving capital receipts of £15.4m is fully allocated to Council priorities. Careful monitoring of progress in realising these capital receipts must be undertaken throughout the year to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections. The Council's capital programme will be reviewed and updated during 2022/23 in order to ensure that all approved schemes are still required and to include those schemes that are fully funded from external sources. Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.
- 1.2 The individual projects are as follows:
- 1.3 Moving with Dignity - Following the success of the project there is a funding agreement in place for FY22/23 for the Moving with Dignity Team, which is funding by Disabled Facilities Grant, the allocated £385k funding is funding a period of 2 years in line with the agreed plans.
- 1.4 Disability Assessment Centre - This funding has been reallocated to 23/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored
- 1.5 Replacement of ageing and obsolete equipment - Staff salaries are funded from Disabled Facilities Grant on the same principles as for the Moving with Dignity team. The DFG funded post has been vacant due to recruitment issues, which is reflected in the projected outturn position for 22/23 where it has been assumed that the post will be filled by July 2022 and funded until July 2023.
- 1.6 Disabled Facilities Grant (DFG) - There is a budget allocated to 22/23 of £358k, which is an element of the 21/22 grant allocation. The permission to spend the 22/23 grant allocation of £2,849,319 has been previously approved. There are plans in place to review and allocated the reserve balance of DFG unspent Grant.
- 1.7 Changing Places Toilets - This item is reported for note but, for financial purposes, is not yet formally part of the capital programme and no budget is yet attached to it. If the Expression of Interest was successful the Council would obtain £100k in new funding but would be obliged to put forward a £25k co-funding element. This could reasonably be transferred the Disabled Facilities Grant allocation.
- 1.8 This report seeks to provide an update on the approved projects for 2022/23:

Project	Total Funding Approved	22/23 Allocation	Projected Outturn	Reprofiling Request FY 23/24
Moving with Dignity (Single Handed Care)	£385k DFG	£190k	£190k	£195k
Disability Assessment Centre	£250k DFG	£00k	£0k	£250k
Replacement of ageing and obsolete equipment	£46k DFG	£35k	£35k	£11k

- 1.9 Details about the wider DFG and other related adaptation funding and discretionary non-adaptations funding are also contained within this report.
- 1.10 **Appendix 1** includes the full details of the Adult Services capital programme.

## **2. MOVING WITH DIGNITY (SINGLE HANDED CARE)**

### **Progress update**

- 2.1 The Moving with Dignity team continues to work closely with NHS colleagues both in acute services and intermediate care services, in order to promote and embed this practice. Work is also ongoing to ensure the wider education of the benefits of single handed care.
- 2.2 The Moving with Dignity team and Commissioning team are working together with the intermediate care facility, Stamford unit and acute wards, they have met with the lead for manual handling across the Intermediate Care Foundation Trust (ICFT) and have agreed that training will be delivered to ICFT Occupational Therapists to ensure consistency and safety.
- 2.3 A lower level non-complex equipment store has been established which is based within one of the living well at home providers building which all living well at home providers can access. The trusted assessor model has now been implemented across the homecare providers for all manual handling and single handed care and providers are able to carry out their own risk assessments.
- 2.4 With close joint working we remain focussed on the priority of reducing the length of stay and improved discharge from hospital, and further work is ongoing in this area.
- 2.5 The team continues to lead on embedding singled handed care principles and achieve positive outcomes in terms of dignified care and support for individuals as well as reduced direct care and support hours. .
- 2.6 Permission was approved in March 2022 for additional DFG funding to be released to invest in the extension of this programme for a further 2 years. In the longer term, this will be aligned with the Adult social care reform work locally, and encompassed in the wider Occupational Therapy service review which is currently underway with a future model to be consulted upon during Autumn 2022.
- 2.7 The funding approved for the programme to continue for an additional two years is £384,942 for the following posts
  - Senior Occupational Therapist
  - Occupational Therapist
  - Manual Handling Assessor
  - Occupational Therapist Assistant

All posts have now been appointed to.

## **3. DISABILITY ASSESSMENT CENTRE**

### **Progress update**

- 3.1 Work is ongoing to identify a further potential location with Adult Services and Asset Management working together to search for a suitable property. Until this is achieved, it is difficult to make a determination of the timescales or final cost of the project. Once premises have been identified and assessed to meet all requirements, a revenue budget will have to be established alongside capital, to fund staffing of the centre as well as any premises costs (utilities, rates, etc.).
- 3.2 The Occupational Therapy Service has reviewed its referral process and have adapted an early intervention and prevention approach. During July 2022 114 people have been referred, 80 of which have had early intervention services which utilises a new triage tool to reduce people with low level needs joining a waiting list. This early intervention focusses on asset based solutions to promote independence and reduces further risk by offering information, advice, and signposting where appropriate and completing visits earlier to provide equipment

and/or minor adaptations. Following early triage 34 people have been triaged as requiring major adaptations. The Disability Assessment Centre will be central to this approach and the sourcing of an appropriate location still remains a priority.

#### **4. RELACEMENT OF AGEING AND OBSOLETE EQUIPMENT**

##### **Progress update**

- 4.1 This work was initially progressing with a dedicated member of the Occupational Therapy team carrying out this work and within an 8 month period 60 pieces of aging and obsolete equipment (stair lifts ceiling track hoist and through the floor lifts) reviews were completed. However, due to the significant demand for this service and a number of vacancies in the team resulting in operational pressures, this resource had to be deployed back into the central team to deliver core work. Whilst there is no current dedicated resource where time allows OTs are progressing the work.
- 4.2 The approved DFG funding for this project was to recruit an additional Occupational Therapy post for a duration of 12 months to carry out this pro-active piece of work and avoid potential unplanned costs. This post is planned to undertake the re-assessment work required and will be dedicated to focusing on this priority piece of work.
- 4.3 This post has been a challenge to recruit to; a trend nationally. Adult social care have been working closely with Human Resources and have produced an updated recruitment campaign, this consists of revamping recruitment documentation/advertisements and the production of a video to enable wider reach across all platforms and attract potential candidates. Adverts are currently live for recruitment.
- 4.4 This work is aligned to the wider Occupational Therapy service review and local planning for the Adult social care reforms.

#### **5. DISABLED FACILITIES GRANT AND OTHER RELATED ADAPTATIONS FUNDING**

##### **DFG Allocation for 2022/23**

- 5.1 The Department of Health and Social Care has determined the DFG allocations for all local authorities for 2022/23. Tameside's allocation is £2,849,319 for 2022/23.
- 5.2 Approval to spend this allocation against the Adults Capital Programme was approved in July 2022.
- 5.3 Transformation plans are currently being developed across all Adult Services, which are in line with significant new burdens outlined in the Adult Social Care Reform White Paper. There will be a further Capital Report in autumn 2022 which will contain recommendations for the Capital Reserves for Adult Care.

##### **Progress update**

- 5.4 Delivery of adaptations is continuing and the rate of delivery has increased as restrictions have eased.
- 5.5 A report to approve an increase in rates paid to contractors was accepted in August 2021. Although this has allowed contractors to continue delivery, the current economic situation due to a number of factors including the crisis in Ukraine has almost negated those increases. The continuing rise in costs of building and construction materials as well as rises in energy and fuel is putting the contractors under immense financial pressure. A new report to request a further increase is being prepared in order to continue to deliver adaptations.
- 5.6 The cost of extensions to properties remains a problem for homeowner applicants who are

required to fund the shortfall between the value of the grant and total construction costs.

- 5.7 Expenditure continues to lag compared to previous years, although the number of grants approved and completed has increased, many of these are low cost grants associated with stair lifts and ceiling track hoists. This means the actual expenditure is still low and only a small number of hospital discharge grants have been. That said the number of large schemes coming to fruition is increasing and this is likely to be reflected in expenditure over the coming months.
- 5.8 A report is currently going through governance (August 2022 Cabinet) to seek approval to procure a new framework contract to deliver adaptations for the next 4 years. It also requests an extension to the current contract to allow for the procurement process.
- 5.9 A joint market engagement session with STaR will take place in mid to late September 2022 with a view to the tender process commencing during October 2022.

Capital Scheme	2022/23 Budget	Future Year Budgets	Re-profiling to be approved	Re-profiled Budgets 2023/24	Funding carried forward to 2023/24
	£000	£000	£000	£000	£000
DFG	£358k	0	0	0	TBC
Housing Assistance	£158k	128	0	128	0

DFG activity as of end July 2022

<b>Referrals received in year</b>	83	Urgent and Substantial	From Adults and Children's Services
<b>Approved schemes</b>	119	Urgent and Substantial	Including 53 carried over from 2021-2022. This figure also includes 2 personal applications. There are 0 approvals on hold due to Covid19
<b>Completions to date</b>	53	Urgent and Substantial	
<b>Scheme currently being worked on – not yet approved</b>	89	Urgent and Substantial	Including 0 on hold due to Covid19
<b>Budget committed</b>	£1,048,697	Value of schemes approved and ordered	Major and Minor Adaptations
<b>Expenditure to date</b>	£539,400	As per Agresso – includes minor works	Value of orders issued is no longer visible
<b>Referrals awaiting allocation</b>	42	Current waiting list for Substantial	Oldest referral is dated 16 November 2020
<b>Referrals cancelled</b>	19	Including 3 grants cancelled following approval	Various reasons. Residents passing away, moving home, not willing to progress, failing to respond to enquiries.
<b>Number of Advice visits</b>	29	Request to confirm an adaptation can/can't be provided	Requests from Children's and Adult Services

<b>Minor Adaptations Ordered</b>	129	All tenures less than £1500	Including 71 carried over from 2021-2022
<b>Minor Adaptations Completed</b>	54	All tenures less than £1500	3 cancelled
<b>Hospital Discharge Grant</b>	12	All tenures less than £1500	Mainly deep cleaning requests

## 6. NON-ADAPTATION WORKS (DISCRETIONARY ASSISTANCE)

### Progress update

- 6.1 There has been no change from last update. Due to the need to focus on Adaptations and contractor capacity, no further schemes have been considered.

## 7. CHANGING PLACES TOILETS (CPT)

- 7.1 During the year, Government announced it was to make funding available to provide Changing Places Toilets (CPT) for disabled people. A CPT is more than just a disabled toilet; it provides a shower, changing table, specialist wash dry toilet, track hoist, etc. A total of £30m was available for local authorities to make expressions of interest (EOI) for grant assistance.
- 7.2 The Council submitted its EOI in September 2021 for £100k with a £25k co-funding element from the Council. This bid was successful and in March 2022, the Department for Levelling Up, Housing and Communities (DLUHC) announced Tameside Council had been awarded £100k for this project. The three schemes within the project are 4C at Christ Church in Ashton, Together Centre at Loxley House Dukinfield and Hyde Bangladeshi Welfare Centre in Hyde.
- 7.3 The Scheme for the CPT at 4C is the most advanced at present and this should be ready for submission for approval by Muscular Dystrophy UK (MDUK) who are the partner organisation with DLUHC. The scheme for the Hyde Bangladeshi Welfare Centre is to be incorporated into a new extension to the existing building. The scheme for Together Centre at Loxley has not yet started the pre-design process.
- 7.4 The funding is available until the end of financial year 2023-24. DLUHC has already issued the first stage payment of £40,000 to the Council for the 4C scheme.
- 7.5 There is potential for the costs of all three schemes to exceed the funds awarded due to the continuing rise in material and construction costs. The original estimate for each scheme was £40,000. Other local authorities who are ahead of us in terms of design have started to report to DLUHC and MDUK that costs are spiralling beyond their bids.

## 8. CONCLUSION

- 8.1 Recruitment to posts within social care continues to be challenging and impacts on a number of the capital schemes. However, work is underway with Human Resources to seek to improve the recruitment processes and attract more people to work in Adult social care and sustain them longer term.
- 8.2 All costs and benefits are being monitored and reviewed regularly taking into account people's changing needs and ensuring the right support is in place; whether that be assessment staff or adaptations to enable people to live well and as independent as possible in their own homes.
- 8.3 The publication of the Adult Social Care White Paper (People at the heart of Care) in December 2021 sets out a 10 year vision for Adult social care and provides information on funded proposals that the government will implement over the next 3 years. There are capital funding



implications contained within it, which will need to be worked through both nationally and locally. Updates will be provided appropriately as further details are announced and impacts are clearly understood.

## **9. RECOMMENDATIONS**

9.1 As set out at the front of the report.

# APPENDIX 1

## Expenditure and Total Re-profiling on Adults Capital Programme FY2022/23

Capital Programme							
Assistant Director	Service	Capital Scheme	2022/23 Budget £000	Future Year Budgets £000	2022/23 Actual to Date £000	2022/23 Projected Outturn £000	2022/23 Projected Outturn Variation £000
Adults	Adults Commissioning Service	Disabled Facilities Grant (Adaptations)	358	0	340	358	0
Adults	Adults Commissioning Service	Housing Assistance	158	0	0	158	0
Adults	Adults Commissioning Service	Moving With Dignity	190	195	35	190	0
Adults	Adults Commissioning Service	Disability Assessment Centre	0	250	0	0	0
Adults	Adults Commissioning Service	Occupational Therapist - Equipment Review	35	11	0	35	0
			<b>741</b>	<b>0</b>	<b>375</b>	<b>741</b>	<b>0</b>